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Date: Thursday, 25 September 2025

Dear Councillor,

**HEY Combined Authority**

The next meeting of the **HEY Combined Authority** will be held at **11:00** on **Friday, 26 September 2025** in **Aura Innovation Centre, Bridgehead Business Park, Hessle.**

The Agenda for the meeting is attached and reports are enclosed where relevant.

Please Note: It is likely that the public, (including the Press) will be excluded from the meeting during discussions of exempt items since they involve the possible disclosure of exempt information as describe in Schedule 12A of the Local Government Act 1972.

Yours faithfully,

A handwritten signature in dark ink, appearing to read "L. Hawkins", is written over a light grey circular stamp.

**Democratic Services Officer**



Town Clerk Services, Hull City Council,  
The Guildhall, Alfred Gelder Street, Hull, HU1 2AA

**Hull and East Riding Unitary Leaders' Board**

**To: Membership:**

Luke Campbell, Mayor of Hull and East Yorkshire  
Councillors Ross (Hull City Council)  
Councillor Dad (Hull City Council)  
Councillors Handley (East Riding of Yorkshire Council)  
Councillor Tucker (East Riding of Yorkshire Council)  
Jonathan Evison, Humberside Police and Crime Commissioner  
Jason Speedy, Chair of HEY Business Board  
Jayne Adamson, Chair of HEY Skills Board

**Officers:**

**HEY Combined Authority**

Mark Rogers, Interim Chief Executive  
Jayne La Grua, Interim Monitoring Officer  
Julian Neilson, Interim Finance Director  
Louise Hawkins, Democratic Services Officer (x3)

**Hull City Council**

Matt Jukes, Chief Executive  
Chris Jackson, Director of Regeneration

**East Riding of Yorkshire Council**

Alan Menzies, Chief Executive  
Lisa Jane Nicholson, Director of Legal and Democratic Services

**For Information:**

Reference Library (public set)

**HEY Combined Authority**

**11:00 on Friday, 26 September 2025**

**Aura Innovation Centre, Bridgehead Business Park, Hessle**

**A G E N D A**

**PROCEDURAL ITEMS**

**1 Apologies**

To receive apologies for those Members who are unable to attend the meeting.

**2 Declarations of Interest**

To remind Members of the need to record the existence and nature of any Personal and Discloseable Pecuniary interest in items on the agenda.

**3 Minutes of the meeting held on 25 July 2025**

**7 - 14**

To approve the minutes as a true and correct record.

**4 Announcements from the Mayor**

To receive announcements from the Mayor.

**5 Public Questions**

There will be a period of up to 30 minutes during which members of the Authority will answer questions put by members of the public on matters for which the Combined Authority has a responsibility.

Any person or organisation wishing to put a question should contact Louise Hawkins, Democratic Services Officer for guidance on the procedure.

**6 Urgent Item - Appointment of an Interim Chief Executive**

**15 - 18**

To approve the appointment of an Interim Chief Executive.

**7 Urgent Item - Appointment of an Interim Monitoring Officer 19 - 22**

To approve the appointment of an Interim Monitoring Officer.

**8 Reports from any Other Committees of the Combined Authority**

To receive reports from other Committees of the Combined Authority.

**NON-EXEMPT ITEMS**

**9 The HEYCA Gameplan – Draft for Consultation 23 - 68**

This report accompanies a draft of the HEYCA Gameplan for consideration by the Board.

**10 Mayor's Community Investment Fund 69 - 74**

This paper records the Mayoral Non-Key Decision to establish a new Community Investment Fund and asks members to consider the arrangements for the set-up and delivery of the fund.

**11 Financial Position 2024-25 and Budget Outlook 75 - 80**

The purpose of this report is to inform the Executive Board of the budget outturn position of the authority for 2024-25 and the forecast financial position for 2025-26.

**12 Hull & East Yorkshire Local Get Britain Working Plan – Background and Structure 81 - 86**

The purpose of this report is to provide the Hull and East Yorkshire Combined Authority Board with a synopsis of the published Local Get Britain Working Plan (LGBWP) guidance and expectations from the Department of Work and Pensions (DWP).

**13 Notification of Intent – Exploration of a Combined Enhanced Bus Partnership Agreement (EBPA) 87 - 94**

This report seeks approval from the Hull and East Yorkshire Combined Authority Executive Board to commence formal exploration into establishing a Combined Enhanced Bus Partnership Agreement (EBPA) across the MCA area, incorporating the administrative areas of Hull City Council and East Riding of Yorkshire Council.

**14 Hull and East Yorkshire Local Nature Recovery Strategy**

**95 - 100**

This reports asks that the Board acknowledges the Hull and East Yorkshire Combined Authority's role as a Supporting Authority and agrees to review the Hull and East Yorkshire Local Nature Recovery Strategy as part of the Supporting Authority consultation process prior to publication.

**EXEMPT ITEMS**



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Hull and East Yorkshire Combined Authority25<sup>th</sup> July 2025Ergo, Bridgehead Business Park, HesslePRESENT:-

Mayor Luke Campbell, Councillors Handley, Dad, Ross and Tucker, J. Evison (Humberside Police and Crime Commissioner), J. Adamson (HEY Skills Board Chair) and J. Speedy (HEY Business Board Chair).

IN ATTENDANCE:-

J. La Grua (Director of Legal & Governance and Monitoring Officer), A. Mays (Strategic Adviser Resources), J. Neilson (Section 73 Officer), Deborah Gray (Programme Director) and L. Hawkins (Democratic Services Officer).

APOLOGIES:-

None.

Minute No.	Description/Decision	Action By/Deadline
<b>PROCEDURAL ITEMS</b>		
13.	<b>DECLARATIONS OF INTEREST</b>  No declarations of interest were received in relation to the items that follow below.	
14.	<b>MINUTES OF THE HULL AND EAST YORKSHIRE COMBINED AUTHORITY EXECUTIVE BOARD MEETING HELD ON 26<sup>TH</sup> JUNE 2025</b>  <b>Agreed</b> – that the minutes of the Hull and East Yorkshire Combined Authority Executive Board held on 26 <sup>th</sup> June 2025 be approved as a true and correct record.	
15.	<b>ANNOUNCEMENTS FROM THE MAYOR</b>  The Mayor began by thanking the officers who had attended the recent Policy Sprint sessions. It had been good to see everyone working together on solutions for the region.	

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	<p>It was confirmed that the Combined Authority had been successful in securing £700,000 for the installation of solar panels in buildings in Hull and East Yorkshire. It had been great news for both Councils as it would save them money in the future. The funding could be drawn down in September.</p>	
16.	<p><b>PUBLIC QUESTIONS</b></p> <p>The Interim Monitoring Officer reported that a question had been received from a member of the public.</p> <p>Mr Edward Washer attended the meeting to ask the following question:</p> <p>“The Mayor will be aware that the Deputy Leader of Reform UK has written to energy companies to put them on notice that a Reform government will, in Mr Tice's words "...seek to strike down all contracts signed under AR7 [Difference Allocation Round 7]" In the light of this statement, what advice would the Mayor give to companies in our area that might be considering entering bids in AR7?”</p> <p>The Mayor gave the following response:</p> <p>“Thank you for your question. I would suggest that energy companies would need to enter at their own risk. I do not have any solutions. I am not an expert on green energy. I am following guidelines from the current Government and all I can work with is what is in front of me.”</p>	
17.	<p><b>ALLOCATION OF PORTFOLIOS</b></p> <p>The Monitoring Officer submitted a report which sought approval of each Member of the Combined Authority's portfolio of responsibility for the 2025/26 municipal year.</p> <p>The proposed portfolios were confirmed as –</p> <p>Mayor's Portfolio - Luke Campbell Fit and Healthy</p> <p>Investment - Anne Handley</p>	



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	<p>Transport - David Tucker</p> <p>Skills - Mike Ross</p> <p>Housing - Jackie Dad</p> <p>The Monitoring Officer explained that the portfolios aligned with the functions that had been devolved to the Combined Authority and that they would be reviewed annually at the Annual General Meeting.</p> <p>Members queried why interaction with the Business Board had not been included within the Investment portfolio. The Monitoring Officer explained that it had been agreed at a previous meeting of the Board that a review of the Business and Skills Boards would take place.</p> <p><b>Agreed –</b></p> <ol style="list-style-type: none"> <li>that the Board approves the Member Portfolios for the municipal year, and</li> <li>that the Board approves the allocation of portfolio responsibility.</li> </ol> <p><u>Reasons for Recommendations</u></p> <ul style="list-style-type: none"> <li>The draft portfolios are intended to align with the devolved functions of the Hull and East Yorkshire Combined Authority (HEYCA), which are as follows: <ul style="list-style-type: none"> <li>Economic development and regeneration functions;</li> <li>Adult education and skills functions;</li> <li>Transport functions, including responsibility for an area-wide Local Transport Plan, and to set up and coordinate a Key Route Network;</li> <li>Housing supply, regeneration and place-making functions, along with provision of housing and land, land acquisition and disposal and the development and regeneration of land functions.</li> </ul> </li> </ul>	Monitoring Officer
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18.	<p><b>APPOINTMENT OF CHAIRS OF THE OVERVIEW &amp; SCRUTINY AND AUDIT &amp; GOVERNANCE COMMITTEES OF THE COMBINED AUTHORITY</b></p> <p>The Monitoring Officer submitted a report which sought appointments to the Chairs of the Overview and Scrutiny Committee and Audit and Governance Committee for the 2025/26 municipal year.</p> <p>It was confirmed that at its last meeting the Board had agreed the membership of both the Overview and Scrutiny Committee and Audit and Governance Committee and the remuneration for the Chairs and other members had also been agreed.</p> <p>There was a discussion about which of the options outlined in the report should be followed. Councillor Ross expressed a preference for option 2, with responsibility for appointing the committee chairs being delegated to the committees themselves. Councillor Handley queried if it were a requirement of the establishing legislation that the Combined Authority Board make the appointments. Councillor Tucker expressed a preference for option 1, with the Board appointing the committee chairs in year one, and that this could be reviewed in future years. Members agreed to follow option 1.</p> <p>Councillor Handley confirmed that Councillor Meredith would replace Councillor Whyte as a member of the Overview and Scrutiny Committee.</p> <p><b>Moved by Councillor Ross and seconded by Councillor Dad</b> That Councillor Healy be appointed as Chair of the Overview and Scrutiny Committee.</p> <p><b>Moved by Councillor Handley and seconded by Councillor Tucker as an amendment</b> That Councillor Meredith be appointed as Chair of the Overview and Scrutiny Committee.</p> <p>A vote took place. <b>Motion lost.</b> <b>Amendment carried.</b></p> <p><b>Moved by Councillor Ross and seconded by Councillor Dad</b></p>	
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	<p>That Councillor Neal be appointed as Chair of the Audit and Governance Committee.</p> <p><b>Motion carried.</b></p>	
19.	<p><b>REPORTS FROM ANY OTHER COMMITTEE OF THE COMBINED AUTHORITY</b></p> <p>The Strategic Adviser Resources informed the Board that a meeting of the HEYCA Employment Panel had taken place on 18<sup>th</sup> July 2025. The Panel had agreed to progress the process of appointing a permanent Chief Executive and that the contract for the current Interim Chief Executive would be extended until a permanent appointment was agreed.</p> <p><b>Agreed –</b> that the update be noted.</p>	
20.	<p><b>CONSULTATION ON THE YORKSHIRE WOLDS AREA OF OUTSTANDING NATURAL BEAUTY</b></p> <p>The Chief Executive submitted a report which summarised the proposal to establish a new Yorkshire Wolds Area of Outstanding Natural Beauty (AONB) and sought approval to submit a supportive response to Natural England.</p> <p>The Programme Director explained that Natural England had extended the consultation period until 17<sup>th</sup> August 2025 to enable the Hull and East Yorkshire Combined Authority to consider the proposal and submit a response; that the area covered by the AONB sat predominantly in East Yorkshire, and that East Riding of Yorkshire Council were in support of the proposal.</p> <p>A discussion took place and members queried whether the introduction an AONB would impact on farmers developing on land they owned. The Board was informed that the AONB removed some permitted rights however that did not prevent development as planning permission could be applied for.</p> <p><b>Agreed -</b> that the Board agrees to delegate authority to the Chief Executive to respond to Natural England's proposal for the Yorkshire Wolds to be designated as an Area of Outstanding Natural Beauty.</p>	

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	<p><u>Reasons for Recommendations</u></p> <ul style="list-style-type: none"> <li>• A significant portion of the proposed AONB is within East Riding of Yorkshire's administrative boundary, and as such the council has responded to the consultation. The response was positive and the Council was satisfied that the process for designation was thorough and the necessary definition of 'natural beauty' had been well applied.</li> <li>• The Combined Authority, in its role as a Statutory Consultee, is supportive of its designation, particularly in the anticipation of the positive impact the designation will have on the area's local economy and recognition of the Yorkshire Wolds' national significance.</li> </ul>	
21.	<p><b>UPDATE ON THE PROCUREMENT OF A SERVICE PROVIDER TO DEVELOP PAY GRADES</b></p> <p>The Monitoring Officer submitted a report which sought a decision of the Board on the supplier to deliver the Board's structure for Pay and Conditions.</p> <p>The Strategic Adviser Resources confirmed that one contractor had submitted a quotation.</p> <p><b>Agreed</b> – that the Board approved the appointment of Heads Together Consulting Ltd to develop and implement a Job Evaluation Scheme for the Combined Authority and to deliver the services identified at Appendix 1 to the report.</p> <p><u>Reasons for Recommendations</u></p> <ul style="list-style-type: none"> <li>• To ensure that the Combined Authority has in place a terms and conditions framework that will enable it to develop an effective operating model.</li> </ul>	

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	<ul style="list-style-type: none"> <li>• To ensure that the selected staffing structure reflects the legal requirement of equal work for equal pay.</li> <li>• To ensure that the staff framework developed accords with the requirements of delivering Value for Money.</li> </ul>	
22.	<p><b>EXCLUSION OF THE PRESS AND PUBLIC</b></p> <p><b>Agreed -</b> that, in accordance with the provisions of the Local Government Act 1972, the public (including the Press) be excluded from the meeting for the following item of business, minute 23 on the grounds that it involves the likely disclosure of exempt information as defined in paragraph 14 of Part 1 of Schedule 12A of the Act information relating to the financial and business affairs of any particular person (including the authority holding that information) and the public interest in maintaining the exemption outweighs the public interest in disclosing the information.</p>	
23.	<p><b>HULL AND EAST YORKSHIRE COMBINED AUTHORITY'S OFFICE PREMISES</b></p> <p>The Chief Executive submitted a report which requested the Board to consider the Combined Authority's requirements in respect of office premises and seeks approval to give notice to quit its current premises at 19 Marina Court and lease alternative, more suitable, premises.</p> <p>The Board was informed that as the organisation grew its current premises would not be suitable.</p> <p><b>Agreed –</b></p> <ol style="list-style-type: none"> <li>a. That the Board authorises the Director of Legal and Governance to give notice on behalf of HEYCA to terminate the current licence to occupy 19 Marina Court, Castle Street, Hull;</li> <li>b. That the Board agrees that HEYCA should lease 2 Humber Quays in the short to medium term; and</li> </ol>	

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	<p>c. Following consultation with the Mayor and Constituent Council Members, authorise the Director of Legal and Governance to agree terms and enter into an agreement for lease; and report such arrangements to the next appropriate meeting of the Combined Authority Board.</p> <p><u>Reasons for Recommendations</u></p> <ul style="list-style-type: none"><li>• HEYCA offices are currently at 19 Marina Court, Castle Street, Hull, HU1 1TJ. HEYCA are currently occupying the premises pursuant a licence to occupy for a maximum of 6 months, with a 3 month notice period. The licence commenced on 1 May 2025, meaning that it expires no later than 31<sup>st</sup> October 2025 and notice to terminate (so as to avoid it converting into a lease) would need to be given by no later than 31<sup>st</sup> July 2025.</li></ul>	
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## Report to the Executive Board

26 September 2025

### APPOINTMENT OF AN INTERIM CHIEF EXECUTIVE

#### Report of the Interim Monitoring Officer

##### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

#### 1. **Purpose of the Report and Summary**

- 1.1 The purpose of this report is to seek approval of the designation of a new Interim Head of Paid Service for the Hull and East Yorkshire Combined Authority.

#### 2. **Recommendations**

- 2.1 It is recommended that the Hull and East Yorkshire Combined Authority Executive Board:
- (1) approves the designation of Alan Menzies as Interim Head of Paid Service for the Combined Authority, with immediate effect.

#### 3. **Reasons for Recommendations**

- 3.1 To comply with the statutory requirement to designate a Head of Paid of Service.

#### 4. **Background**

- 4.1 At its inaugural meeting on 5 March 2025, the Hull and East Yorkshire Combined Authority Executive Board approved the appointment of the then Interim Devolution Programme Director, Mark Rogers, as Interim Head of Paid Service of the Combined

Authority. Mark Rogers has now resigned from his position with HEYCA and will be leaving the Authority on 26 September 2025.

- 4.2 The commencement of a legally and constitutionally compliant process to appoint a permanent Chief Executive and Head of Paid Service was approved by Executive Board at its meeting on 26 June 2025, and an Employment Panel has been convened to make recommendations to the Combined Authority in respect of an appointment.
- 4.3 Pending appointment of a permanent Chief Executive, it would be expedient to continue to designate a Head of Paid Service on an interim basis.
- 4.4 Alan Menzies is currently the Interim Chief Executive of one of the Combined Authority's Constituent Councils, East Riding of Yorkshire Council, and the Council has indicated a willingness to provide Alan's services to the Combined Authority on a part time basis until his retirement from the Council on 4 November 2025.
- 4.5 Alan Menzies has been the Interim Chief Executive and Head of Paid Service at East Riding of Yorkshire Council throughout much of the Combined Authority's devolution journey and is both an experience Interim Chief Executive and thoroughly acquainted with the requirements of the post at the Combined Authority.
- 4.6 In anticipation of the Board's formal approval, a handover has been provided from Mark Rogers to Alan Menzies.

5. **Issues for Consideration**

- 5.1 Statutory officers to the Combined Authority must be appointed in accordance with relevant legislation.

6. **Equalities Impact Information**

- 6.1 None.

7. **Options and Risk Assessment**

- 7.1 In order for the Combined Authority to operate lawfully, statutory officers to the Authority, including a Head of Paid Service, must be appointed.

8. **Legal Implications and Statutory Officer Comments**

- 8.1 The Combined Authority is required by section 4 of the Local Government and Housing Act 1989 to designate one of their officers as the head of their paid service and to provide that officer with such staff, accommodation and other resources as are, in his opinion, sufficient to allow his duties under s.4 to be performed.



9. **Financial Implications and Statutory Officer comments**

- 9.1 The cost of the replacement interim Head of Paid Service can be met from within existing resources approved in respect of the Combined Authority's 2025/26 revenue budget.

**Jayne La Grua, Interim Monitoring Officer**

**Contact Officers:**

Jayne.LaGrua@hullandeastyorkshire.gov.uk

**Officer Interests:**

None

**Appendices:**

None

**Background Documents:**

[20250305 - Executive Board - Document pack](#), Item 6, '*Adoption of Constitution and Appointment of Interim Statutory Officers and Non-Constituent Bodies and Associate Members*'.

[20250626 - Combined Authority - Document Pack](#), Item 8, '*HEYCA Operating Model and Resourcing*'.





## Report to the Executive Board

26 September 2025

### APPOINTMENT OF AN INTERIM MONITORING OFFICER

#### Report of the Interim Head of Paid Service

##### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

#### 1. **Purpose of the Report and Summary**

- 1.1 The purpose of this report is to seek approval of the designation of a new Interim Monitoring Officer for the Hull and East Yorkshire Combined Authority.

#### 2. **Recommendations**

- 2.1 It is recommended that the Hull and East Yorkshire Combined Authority Executive Board:

- (1) approves the designation of Tony Maione as Interim Monitoring Officer for the Combined Authority, with immediate effect.

#### 3. **Reasons for Recommendations**

- 3.1 To comply with the statutory requirements to designate a Monitoring Officer.

#### 4. **Background**

- 4.1 At its inaugural meeting on 5 March 2025, the Hull and East Yorkshire Combined Authority Executive Board approved the designation of Lisa Dixon, Assistant Director Legal and Governance and Monitoring Officer at Hull City Council, as Interim Monitoring Officer for the Combined Authority.

- 4.2 Lisa Dixon subsequently stood down from her role at the Combined Authority and, at a meeting of the Executive Board on 26 June 2025, Jayne La Grua was designated Interim Monitoring Officer, following a compliant recruitment process and pending recruitment to the permanent role. Jayne has now resigned from her position with HEYCA and will be leaving the Authority on 26 September 2025.
- 4.3 Tony Maione is a solicitor, specialising in Commercial Law, who has previous experience as a Monitoring Officer gained at North East Lincolnshire Council, where he held the post of Chief Legal Officer and Monitoring Officer between 2013 and 2016. Tony has been employed by the Combined Authority on a part time basis as a locum Commercial Contracts Solicitor since 5 August 2025. Tony is a suitably qualified individual to hold the post of Interim Monitoring Officer and is available to start immediately working 2 days per week for the Combined Authority.
- 4.4 In anticipation of the Board's formal approval, a handover has been provided from Jayne La Grua to Tony Maione.

5. **Issues for Consideration**

- 5.1 Statutory officers to the Combined Authority must be appointed in accordance with relevant legislation.
- 5.2 In addition to exercising the statutory functions of a monitoring officer, the Combined Authority's Monitoring Officer is responsible for those matters which have been specifically delegated to the Monitoring Officer under the Authority's Constitution, including responsibility for Legal Matters and Governance, acts as the Combined Authority's Senior Information Risk Officer, and has the responsibilities set out elsewhere in the Constitution, including risk management, anti-fraud, bribery and corruption, and implementing the Code of Conduct for Members.

6. **Equalities Impact Information**

- 6.1 No Equalities Impact Assessment has been undertaken in respect of this decision.

7. **Options and Risk Assessment**

- 7.1 In order for the Combined Authority to operate lawfully, statutory officers to the Authority, including a Monitoring Officer, must be appointed.

8. **Legal Implications and Statutory Officer Comments**

- 8.1 The Combined Authority is required by section 5 of the Local Government and Housing Act 1989 to designate one of their officers to be known as the monitoring officer as the officer responsible for performing the duties imposed by s.5, and to

provide that officer with such staff, accommodation and other resources as are, in his opinion, sufficient to allow those duties to be performed.

- 8.2 Caselaw confirms that 'an officer' may or may not be an employee of the authority and may be engaged under interim consultancy arrangements.

9. **Financial Implications and Statutory Officer comments**

- 9.1 The cost of the replacement interim Monitoring Officer can be met from within existing resources approved in respect of the Combined Authority's 2025/26 revenue budget.

**Mark Rogers, Interim Head of Paid Service**

**Contact Officers:**

Mark.Rogers@hullandeastyorkshire.gov.uk

**Officer Interests:**

None

**Appendices:**

None

**Background Documents:**

[20250305 - Executive Board - Document pack](#), Item 6, '*Adoption of Constitution and Appointment of Interim Statutory Officers and Non-Constituent Bodies and Associate Members*'.

[20250626 - Combined Authority - Document Pack](#), Item 8, '*HEYCA Operating Model and Resourcing*'.

[HEYCA Constitution](#), adopted 5 March 2025.





Report to the Hull and East Yorkshire Combined Authority

26 September 2025

## **The HEYCA Gameplan – draft for consultation**

### **Report of the Interim Chief Executive**

#### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

This is a non-key decision.

#### **1. Purpose of the Report and Summary**

- 1.1 This report accompanies a draft of the HEYCA Gameplan (at Annex A) and provides supporting information.

#### **2. Recommendations**

- 2.1 The Board is asked to:
- Endorse the draft HEYCA Gameplan (Annex A) for further consultation with Portfolio Holders, the Overview and Scrutiny Committee, Business Board, Skills Board, and other stakeholders and partners.
  - Give due regard to the issues considered in the accompanying Equalities Analysis (Annex B).
  - Agree to receive an updated version of the Gameplan for further consideration and adoption at a future meeting.

### 3. **Reasons for Recommendations**

- 3.1 On adoption, the HEYCA Gameplan will act as the 'keystone' of the Combined authority's strategic framework and will:
- Describe, to stakeholders and the public the role of the Combined Authority and its organisational priorities, governance arrangements and ways of working;
  - Act as an early statement of what the CA will do, through statements of policy aspiration and initial Portfolio delivery plans that commit to near-term and medium-term actions; and
  - Establish a framework of outcomes across the range of HEYCA activity, against which future progress can be assessed.
- 3.2 As such, it is appropriate to ensure the final plan benefits from consideration by the Overview and Scrutiny Committee and is based on feedback from key stakeholders and partners.

### 4. **Background**

- 4.1 Following the May election, Mayor Campbell established a framework of strategic priorities for the Combined Authority. These are set out in **appendix 1**, below. The Mayoral priorities informed the design of the Portfolio arrangements adopted by the HEYCA Board in July. The alignment of priorities and Portfolios is shown in the diagram at **appendix 2**.

### 5. **Issues for Consideration**

- 5.1 In many respects, the Gameplan confirms the approach that will be taken to deliver on the devolution deal, which was extensively consulted on, with over 4,000 responses to an online survey and an aligned programme of focus groups to ensure boosted samples for key groups. The Gameplan also makes a series of commitments to working with the residents of Hull and East Yorkshire, including through high levels of transparency, formal consultation on key issues and supporting the voice of children and young people in our engagement processes.

In addition, the Board is asked to endorse the early draft document that accompanies this report for further stakeholder consultation. The draft Gameplan will be shared with partners and presented to key audiences to solicit feedback. The consultation will also ask



stakeholders to identify where there are supporting actions that they could take to deliver on the HEYCA priorities.

6. **Equalities Impact Information**

- 6.1 An initial Equalities Analysis is enclosed at Annex B. This will be updated, based on feedback, ahead for the final document being presented to the Board.

7. **Options and Risk Assessment**

- 7.1 Adopting a clear statement of shared priorities serves to mitigate a range of risks linked to performance and resources management.
- 7.2 Making use of a consultation period also serves to mitigate the risk that shared priorities are developed that do not reflect the views of Board member and key stakeholders and partners.

8. **Legal Implications and Statutory Officer Comments**

- 8.1 There are no legal implications arising out of this report.

9. **Financial Implications and Statutory Officer comments**

- 9.1 There are no current financial implications arising from the recommendations within this report. Financial implications will arise from future decisions made within the recommended framework, if adopted, which will be guided by statutory officer advice at that time.

**Contact Officers:**

Mark.Rogers@hullandeastyorkshire.gov.uk  
Deb.Gray@hullandeastyorkshire.gov.uk

**Officer Interests:**

None

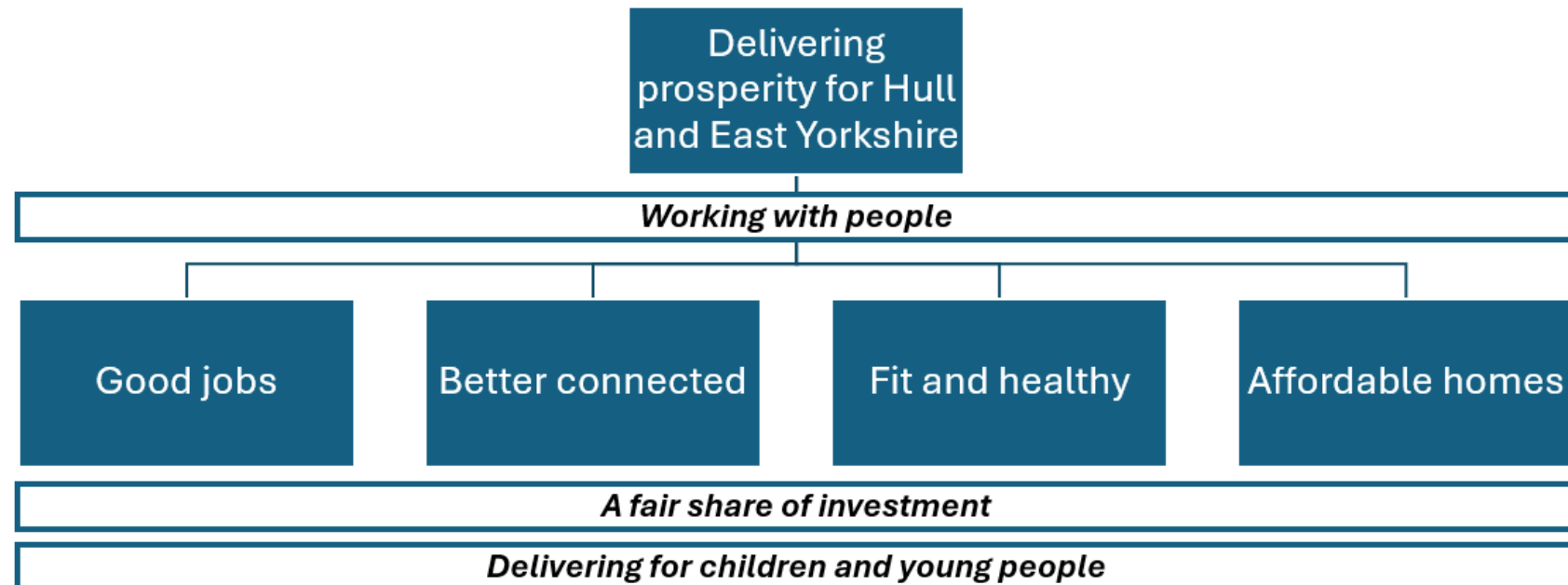
**Appendices:**

Appendix 1: Mayoral priorities framework

Appendix 2: Mayoral priorities and portfolios

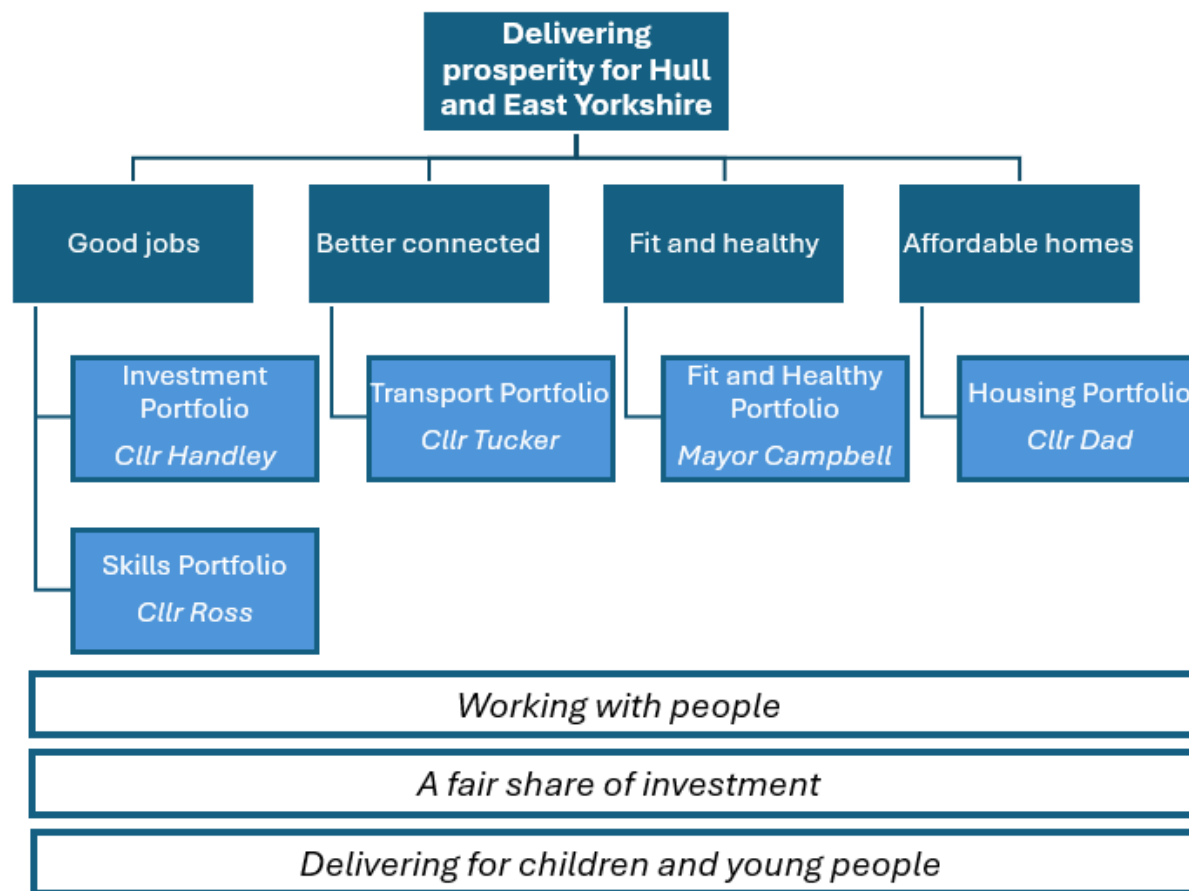
## Appendix 1

### Mayoral priorities framework



## Appendix 2

## Mayoral priorities and Portfolios





- ✓ *Good jobs*
- ✓ *Better connected*
- ✓ *Fit and healthy*
- ✓ *Affordable homes*

# **The HEYCA gameplan – *prosperity and opportunity for all***

Draft for consultation

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## Section 1: Introduction

This section frames and explains our gameplan. It sets a clear vision of prosperity and opportunity for all. It explains what we mean by this, how we'll work together and what success looks like.

## Mayor's Foreword

It's a privilege to present this plan for Hull and East Yorkshire – a plan grounded in the belief that prosperity should be shared by everyone in our region. From our port city to the towns and villages that span our coastline and countryside, we have a history to be proud of and an opportunity to shape our future. We can build an economy that works for all, while strengthening the communities that make this place unique.

I was born here, and I am proud to be the first elected Mayor of Hull and East Yorkshire. My vision for our region is straightforward. Jobs that match the skills and ambitions of all our people. Better transport links between our communities and the wider country. A healthier region where everyone can live longer, fuller lives. Affordable homes in neighbourhoods people are proud to call home. These are the priorities we need to build on.

No single organisation can make this happen. Let's work together – councils, businesses, public services and, above all, the people who live and work here. If we build on what we are already good at and unlock new opportunities, we can make sure everyone benefits from our growth. By working together, we can create lasting opportunities and prosperity for this generation and the next.

Luke Campbell MBE  
Mayor of Hull and East Yorkshire



## Executive Board introduction

With confidence, hard work and a warm welcome, Hull and East Yorkshire meets the future head on. We're makers, builders and innovators by nature, whose work reaches far beyond our shores.

Our Humber ports form the UK's busiest trading estuary: a global gateway moving people and products at scale. Pioneers like Amy Johnson and Philip Larkin helped us all see life from a different angle.

Our skills and our spirit are grounded in proud traditions, from generations of hard graft and seafaring talent in our coastal communities; a deep connection to the land that still sustains our place as a national food security asset; and the mix of craft and construction expertise that gifted us the gothic beauty of Beverley Minster.

Those skills and that same spirit are alive today:

- In the blades we build at Alexandra Dock to power our region forward and increase energy security for the whole country
- In the trains we build at Goole Rail Village, delivering over 1,000 skilled jobs and new rolling stock to keep our capital moving
- And in the brighter futures we want to build at Saltend, where investment in hydrogen technologies can drive new technical skills, apprenticeships and early-career roles for young people across our region.

If you look at what's already underway – when we've had to fight to be heard and to get our fair share of investment, just think about what we can achieve now we have the chance to shape our future together.

Leaders across Hull and East Yorkshire have worked for many years to secure devolution and take control of our future. Now our task is clear: to work together and make it a success for every part of our region.

This is our gameplan for delivery. It sets out the first steps our Combined Authority will take and how we will work as one team.

Our vision is simple and ambitious: **Hull and East Yorkshire will be recognised as a region where confidence, connections and creativity bring prosperity and opportunity for all.**

That means better jobs, homes people can afford, transport that brings people and places together, strong centres in city and towns, and opportunities that keep talent here. It means pride in our places, security for families and confidence for our young people.

We know that success comes when we work together, across political boundaries and local interests, for the benefit of the whole. Each of our roles bring a distinct focus, but is interdependent. Investment fuels growth across sectors. Transport links people and opportunities. Skills, housing and community safety provide the foundations of our shared prosperity. Health and wellbeing give people the chance to participate fully in society. Only by aligning these priorities can we achieve lasting change.

We all recognise that the Combined Authority is new, still building its capacity and ways of working. But we also recognise that people want to understand our priorities and how they can work with us.

This Gameplan is an initial set of commitments made at an early stage and while we are still forming our organisation. This means our plans may need to change and evolve as we go; but it is better to set a clear path at an early stage than wait until we have a perfect plan.

Our early stage of development also makes partnership working crucial. Our councils, businesses, colleges, voluntary groups and residents add strength and depth to our Combined Authority and can help drive real progress. Our role is to bring those voices together and focus our collective efforts.

The truth is we have all the ingredients. World-leading energy industries. Ports that connect us to the world. Universities and colleges that spark innovation and train the next generation. Communities with creativity and determination in equal measure.

This gameplan gives us the framework to focus our efforts, work in partnership and channel our shared belief that Hull and East Yorkshire can stand tall on the national stage.

- Luke Campbell, Mayor of Hull and East Yorkshire
- Cllr Anne Handley, Investment Portfolio Lead and Leader of East Riding Council
- Cllr David Tucker, Transport Portfolio Lead and Deputy Leader of East Riding Council
- Cllr Mike Ross, Skills Portfolio Lead and Leader of Hull City Council
- Cllr Jackie Dad, Housing Portfolio Lead and Deputy Leader of Hull City Council
- Jonathan Evison, Humberside Police and Crime Commissioner
- Jason Speedy, Chair of the HEY Business Board
- Jayne Adamson, Chair of the HEY Skills Board

## Our priorities for Hull and East Yorkshire

This plan is built on the belief that prosperity is shared.

Growth needs to be felt in our everyday lives and in every town, city and village – from the Humber ports to Beverley, Bridlington and the Wolds.

But prosperity in Hull and East Yorkshire is about more than just economic growth. It is about the security, opportunities and connections that people feel.

On taking office, the Mayor established a framework of priorities that form our definition of prosperity and provide the structure for this plan:

- **Good jobs** that match the skills and ambitions of our people.
- **Better connected:** with transport and digital skills and infrastructure that connect places, reduce isolation, and link us into the wider North.
- **Fit and healthy** lifestyles so people the freedom to participate fully in work, family and their local community.
- **Affordable homes** in safe neighbourhoods where people are proud to live.

These priorities are underpinned by consistent focus on ensuring we secure **a fair share of investment** for our region, **working with people** to develop and deliver our plans, and ensuring our **children and young people** have a role in building a future for themselves in our region.

For each of these priorities we have selected a small number of measurable outcomes that describe the things it is most vital that we improve if we're to deliver lasting prosperity.

These are whole-place and whole-population measures of success, and they require coordinated effort across all Combined Authority portfolios. But they also need the active involvement of all public services, of businesses and of local residents and community groups. No one agency can deliver this change alone.

## HEYCA outcomes framework

Priority	Lead portfolio	Type	Indicator	Why this matters for HEY
Good jobs	Investment	Headline	GVA per hour worked	Lift productivity through growth in high value sectors and businesses; improvements in infrastructure and skills; and broad-based technology adoption.
Good jobs	Investment	Supporting	Gross median weekly pay	Resident-facing prosperity measure that complements productivity and tracks rising living standards.
Good jobs	Investment	Supporting	Business births (new enterprise registrations)	Signals firm creation linked to investment, Freeport supply chains and local entrepreneurship.
Good jobs	Skills	Headline	Working-age population qualified to at least Level 3	Matches demand in offshore wind, advanced manufacturing and logistics; levered by devolved skills budgets.
Good jobs	Skills	Supporting	16-17 year-olds NEET	Keeps young people connected to opportunity in coastal, rural and urban communities.
Good jobs	Skills	Supporting	Employment rate (16-64)	Whole-economy signal of opportunity creation across city, towns and coast.
Better connected	Transport	Headline	Access to services by public transport, walking and cycling	Measure for a mixed urban, rural and coastal geography; focuses on reaching jobs, education and health.
Better connected	Transport	Supporting	Local bus passenger journeys	Practical test of a network that connects settlements and opens access to opportunity.
Better connected	Transport	Supporting	Adults who walk or cycle for travel at least once per week	Tracks short-trip connectivity and low-cost access for smaller towns and rural areas.
Better connected	Transport	Supporting	Freight modal shift	Tracks share of total freight movement by each mode (focus on road and rail)
Fit and healthy	Fit and healthy	Headline	Healthy life expectancy at birth	Single, public-friendly outcome that captures the health gap and progress on prevention.
Fit and healthy	Fit and healthy	Supporting	Slope Index of Inequality in life expectancy	Keeps equity central for inner-city, coastal and rural communities.
Fit and healthy	Fit and healthy	Supporting	Adults physically inactive	Practical prevention lever via active travel, parks and community sport.
Affordable homes	Housing	Headline	Affordable homes delivered (gross)	Supports city, towns and coast; helps first-time buyers and retains local talent.
Affordable homes	Housing	Supporting	Net additional dwellings	Core signal of supply.
Affordable homes	Housing	Supporting	Permanent dwellings started	Tracks changes in rate of new building.
Affordable homes	Housing	Supporting	Homes EPC C or above	Links quality to lower energy costs.

## Our place, our economy, our Combined Authority

Hull and East Yorkshire, and the wider Humber region, is a vital trading gateway for the UK.

Our ports link a city that makes and moves things, and a rural and coastal economy that grows and supplies things, with national and international markets.

More than 600,000 people and around 20,000 businesses share one functional economy that ties Hull to Beverley, Bridlington, the Wolds and to ports and communities on both sides of the estuary. We have strong links north to Leeds and York, along the M62 to Manchester and Liverpool, and south to Sheffield, the East Midlands and the wider national economy. These links shape our labour market, supply chains and visitor flows.

Our sector mix is distinctive. Production industries account for a large share of output. Manufacturing contributes strongly, as do engineering, process industries, agri-food, logistics and the port estates that power our gateway role.

Hull and Goole handle significant volumes within a wider Humber complex that is the UK's busiest trading estuary by tonnage, and host designated Humber Freeport tax sites that support investment in energy generation, chemicals, logistics and advanced manufacturing.

Our region is an energy powerhouse, from manufacturing roles in Hull, to chemicals and hydrogen at Saltend, grid and pipeline assets, and a maturing carbon capture proposition that can anchor skilled jobs locally.

Our rural and coastal economy adds range and resilience, from high-performing agriculture and food processing to fisheries and a visitor economy centred on Bridlington and seaside towns.

Our economy trades east to west. The A63 and M62 carry freight from port to market and connect people to higher-skilled work. Spatial priorities focus employment land and investment along this corridor and around key centres.

Although employment has been resilient across our two authorities in recent periods, on pay and productivity we have ground to make up. We need to grow higher-productivity roles in energy, chemicals and health technologies linked to clinical and care innovation, and to improve labour market connectivity.

We also need to support and develop our foundational sectors in-hospitality, tourism, retail and social care; create better pathways for pay and progression; and make sustained progress on a range of economic, social and place outcomes at the same time.

This sort of transformational change takes time and can only be built through constant partnership working that is rooted in place and guided by our strengths.

## What only a Combined Authority can do

Our Combined Authority exists to work across boundaries and in partnership to reflect the scale at which our economy actually functions.

People live in one place and work in another. Freight moves from quayside to corridor to customer. Investment decisions cross council lines. We bring that system together so transport, skills, housing, energy and business support line up. No single organisation can join those pieces as cleanly as a mayoral combined authority with the mandate to act across the footprint.

We give investors and government a single front door. That means one clear proposition, one pipeline, one set of contacts and one timetable, all set in and coordinated with the wider Humber context.

We align land use, enabling infrastructure, skills and supply chains, so projects move from interest to delivery with fewer hand-offs. We secure and join-up funding to de-risk investments, crowd in private capital and anchor good jobs here.

We integrate movement and place. Local transport powers allow us to shape bus reform choices, station improvements and corridor improvements, then sequence them with housing and town-centre renewal. A regional view lets us tackle cross-boundary pinch points and work with other mayors to make sustained improvements across the north.

We lead the labour market. With devolved adult skills funding and a direct commissioning role, we can align provision to real demand in engineering, logistics, construction, health and digital. We convene colleges, the university and employers to design pathways from school to higher technical routes and apprenticeships, and we back in-work progression so people can move up.

We enable the right homes in the right places. A spatial framework at combined authority scale will provide long-term certainty and can link city-centre living, sensitive

town extensions and transport-gateway sites to the locations of future jobs. We bring the capacity at a more strategic level with councils, Homes England and developers to assemble and service sites, test innovative approaches to construction and align funding and financing.

We steward key markets and services. By coordinating with utilities, Network Rail, DfTO, National Highways and the Environment Agency, we can influence the timing of upgrades to support our investment pipeline. We bring the capacity to shape digital connectivity and improve data-sharing so businesses and public services can more easily and safely adopt modern software and AI, and residents can access services and training. Through procurement and commercial practice we will grow local supply chains, set clear expectations on wider value, and manage contracts so delivery stays on track.

We will work closely with the Police and Crime Commissioner (PCC) for Humberside. As a member of the HEYCA Board the PCC provides strong assurance on policing and access to a network of mature partnerships, linking the Combined Authority to our existing Community Safety Partnerships, the Humberside Criminal Justice Board, Humber Violence Prevention Partnership and Safer Roads Humber in ways that will help us act across the whole system. We have set out shared commitments in each of our delivery plans below and will develop working relationships over time that ensure we share evidence, insights and aligned planning and decision making that improves safety, confidence and opportunity across city, towns and coast.

We speak with one voice for our area. The Mayor provides visible leadership and democratic accountability, while our partnerships across the Humber and the wider north lets us act at scale where it's needed. Government expects a strategic partner it can trust with multi-year settlements. A combined authority fills that role and turns national opportunities into local projects people can see.

Above all, the Combined Authority will keep people at the centre. Resident and business voice and open reporting are built into how we work. That combination of scale, powers and public mandate is what makes a combined authority different. It is how we turn our strengths into prosperity and opportunity for all.

## Section 2: the HEYCA Gameplan

This section explains how we will deliver each against each of the mayoral priorities, and where the Leadership Board portfolios make their most direct contribution.

For each priority, we sketch out our context and aspirations, define key measures of success, and set out our first steps for delivery and the major projects we will target over the coming years.



# ✓ Good Jobs

## Context and aspirations

Our economic strengths run from energy generation and advanced manufacturing to digital and creative work, and across a large base of food production, visitor economy and public services. Our production industries already account for a nationally high share of output, reflecting our role in energy, manufacturing and ports.

This mix matters because it gives more residents a route into work and a path to progress. Our task is to turn these strengths into more secure, better paid roles across our city, towns and coast.

Energy and engineering anchor many of the best opportunities. At Alexandra Dock, offshore wind blade production shows how making at scale can lift pay and skills across supply chains. On the Humber, chemicals and energy projects are creating demand for technicians, process operators and engineers, with new apprenticeships and early-career roles for young people. Our ports and Freeport sites strengthen this by drawing in logistics, fabrication and component manufacturing, supported by land and infrastructure along the A63 and M62 corridor.

Digital capability now runs through every sector. Factories use sensors, data and automation to improve quality. Logistics firms optimise routing and warehouse flows. Health and care providers use digital tools to plan services and support people, patients and staff. We will help businesses adopt modern software and AI so they can design better, sell more and run smarter operations. That means practical support for smaller firms, peer learning between employers, and access to the right facilities and kit.

Foundational sectors create a large share of local jobs and deserve the same focus on quality and progression. Our area leads the country in static caravan and lodge manufacturing, which supports design, joinery and supply-chain jobs. Fisheries and the wider agri-food system link farms and food businesses into local and export markets. Retail, social care and public services provide work in every community and can offer real careers with the right training and management pathways. Steadier hours and higher skills are key to better visitor experiences in our tourism and hospitality sectors.

Skills and training turn opportunities into good careers. We will back clear routes from school to higher technical qualifications and apprenticeships, aligned with employer demand and insight into what's needed. This will include support and traineeship pathways for young people leaving school and routes for older people to re-engage in learning pathways to secure jobs. Devolved adult skills and local commissioning will raise attainment and support people to retrain. Colleges, the university and independent providers already offer strong foundations in engineering, energy, health and applied sciences. We will build on this with employers, so courses fit shift patterns and real jobs.

Good jobs here means access to fair pay, security and the chance to progress. They exist in factories and labs, in care settings and in classrooms, on farms and in kitchens, in studios and server rooms, on the quayside and in our town centres.

We will build on our economic strengths – leveraging investment in plant, digital technology and AI, and supporting better transport and strong local training routes. This is our route to a stronger economy and more opportunity for local people - an energy powerhouse for the UK and beyond; a centre of digital and mechanical engineering excellence; a global maritime and logistics gateway; and the place where businesses come to secure quality of life, the space to expand and a seat at the table.

## Tracking our progress

We will work to create more good jobs with government, business leaders, investors, education and training providers and our talented local workforce.

We will know we're succeeding when we see a positive shift in these in these indicators.

Priority	Lead portfolio	Type	Indicator	Why this matters for HEY
Good jobs	Investment	Headline	GVA per hour worked	Lift productivity through growth in high value sectors and businesses; improvements in infrastructure and skills; and broad-based technology adoption.
Good jobs	Investment	Supporting	Gross median weekly pay	Resident-facing prosperity measure that complements productivity and tracks rising living standards.
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Good jobs	Skills	Supporting	Employment rate (16-64)	Whole-economy signal of opportunity creation across city, towns and coast.

## Investment Portfolio delivery plan

### **Cllr Anne Handley**

Our Investment portfolio turns our strengths into jobs, productivity and higher wages. It leads our propositions to government and investors, shapes our Investment Framework, and coordinates programmes that unlock sites, infrastructure and growth.

The scope includes inward investment, trade readiness, sector development, the Freeport offer, our capital pipeline, planning facilitation and investor aftercare. It works with Transport, Skills and Housing so land, people and connectivity line up.

### **Our first steps will be to -**

- Commission an updated regional economic assessment to identify our strengths and areas where more can be done to drive growth and create good jobs.
- Develop a ten-year plan for growth that identifies our top investment opportunities and guides regional prosperity, and work with investors to lever in additional funding wherever possible.
- Create a new Investment Board to advise on how to use Combined Authority resources to best support the highest priority opportunities for growth in the region.
- Become the Accountable Body for the Humber Freeport and work with partners to streamline governance of the Humber to unlock investment and speed up and join up decision making.
- Continue to support businesses with access to effective programmes, such as Made Smarter, and expert advice and action.
- Continue to lobby government for a fair share of national investment in our people, our economy and our infrastructure.
- Attend national and international investment summits, conferences and trade missions, including in partnership with other northern Mayors.
- Prepare a business case for Local Innovation Partnerships funding, working closely with the University of Hull and other Yorkshire Universities.
- Support the Hull and East Yorkshire Local Visitor Economy Partnership.

**The big steps we will take in the coming years are to -**

- Identify key growth locations across the region that can provide the focus for sustained investment activity.
- Develop a funding and financing strategy that leverages Combined Authority resources to their fullest effect, working with public, private and institutional investors.

**Working work with the PCC**, we will also support safe town and city centres and a vibrant night-time economy, reducing crime and antisocial behaviour that undermine growth and confidence.

## Skills Portfolio delivery plan

### **Cllr Mike Ross**

Our Skills portfolio will build a talent pipeline that matches our economy. It leads on the devolved Adult Education Budget, works with the Chamber of Commerce to produce improve skills provision in key sectors, and coordinates programmes for young people and adults.

To ensure we deliver on our priority for good jobs, the portfolio will focus on higher technical pathways, apprenticeships, basic and digital skills, and in-work progression.

### **Our first steps will be to -**

- Prepare and agree a whole-place, whole-system Work and Skills Strategy to set priorities and guide the range of inter-related skills funds and opportunities.
- From March 2026, take on the responsibility for the strategic direction, commissioning and accountability for the Adult Skills Fund, and Free Courses for Jobs. Directing over £16m of funding to transform Adult Skills and training across the region and preparing for the future introduction of the Lifelong Learning Entitlement.
- Work with the Hull and Humber Chamber of Commerce to co-develop a new Local Skills Improvement Plan that is business-led and addresses the skills gaps holding our key sectors back.
- Scope the role that a Good Work Charter could play to support residents with improved employment and training opportunities across our economy.
- Develop our evidence base and data insights using the information from the delivery of the Local Skills Improvement Plan, Adult Skills Fund, Skills Bootcamps, and the Get Britain Working/Connect to Work to shape commissioning decisions and future strategic planning.
- Ensure new employment support programmes are aligned with the wider Work and Skills Strategy and steps to remove barriers to in-work progression; and support the delivery of Connect to Work and the wider development of healthy workplaces in the region.

- Continue lobbying for greater influence on 16-19 education so we can respond to what businesses need and help young people start planning and realising a successful career at the earliest opportunity.

**The big steps we will take in the coming years are to -**

- Fully align skills investments and priorities so people in Hull and East Yorkshire benefit from new, higher value jobs through training and in-work progression.
- Continue to make the case for the devolution of 16-18 powers and resources to support our young people into work and careers in the region.
- Design and launch consolidated youth skills, training and careers programme that brings together what is already working with targeted additional provision.

**Working work with the PCC**, we will also develop training and *employment pathways for people at risk of offending or reoffending, and work to embed cyber security and awareness of online harms within entry-level routes and apprenticeships.*

# ✓ Better connected

## Context and aspirations

Being connected will unlock work, learning, healthcare and culture. Our ambition is for clean, inclusive and digitally enabled mobility that makes everyday life simpler and places feel closer together.

Travel patterns will remain similar, with major flows east to west along strategic corridors, through the port estate and along city-to-town routes that link Hull with Beverley, Bridlington, Goole and elsewhere. Rail stations at Hull, Beverley, Goole and Bridlington will continue to connect the region to wider city networks. Buses will carry large numbers in urban areas and provide vital links for towns and villages. Walking and cycling will keep growing for short trips where routes feel direct and safe, supported by secure parking and, where appropriate, convenient charging for e-bikes and other personal light electric vehicles.

Freight will remain central to prosperity. Efficient port access, reliable rail paths and resilient highway links will shape delivery times and business confidence. As energy and manufacturing grow, and visitor numbers increase, dependable connections to centres, employment sites and the coast will become even more important. We will also support improvements that make freight movement cleaner, more efficient and better integrated with ports, railheads and last-mile logistics.

Digital connectivity will sit alongside transport as essential infrastructure. Full-fibre coverage, strong mobile networks and reliable backhaul will support firms that design and trade online and help residents access services, training and flexible work. We will champion digital tools that improve travel, including contactless ticketing, real-time information and journey planning, and data platforms that help plan, time and maintain the network more intelligently.

We will secure investment and work with operators, councils and infrastructure planners to make everyday journeys simpler, faster and more reliable. We will explore innovative services where they add value, including on-demand links for rural and coastal communities, mobility hubs that bring modes together, and safe, convenient options for micromobility. We will consider how new and enhanced light and heavy rail



connections could support growth where evidence shows a strong case, and we will safeguard potential alignments where appropriate.

Our Local Transport Plan will set a clear pipeline that sequences bus, rail and active travel so people feel improvements year by year. It will focus on dependable bus services on priority corridors, simpler and integrated fares, and information that is easy to use. Stations will work as gateways and as interchanges that support growth in surrounding areas. Walking and cycling links will connect homes to schools, colleges, health services and centres through direct routes and safer junctions. We will treat digital connectivity as part of the network, supporting 5G along key corridors and open data so services can respond to demand.

We will make the case for major cross-North enhancements that improve reliability, capacity and journey times on strategic rail and highway corridors linking Hull and the East Riding with Leeds, York, Sheffield, Manchester and beyond. Our asks will be backed by clear economic, social and environmental evidence, including better freight paths to and from the ports.

We will support investment in digital infrastructure to expand full fibre across urban, coastal and rural areas and improve mobile connectivity at known pinch points, including transport corridors and visitor hotspots. We will use data platforms to provide live travel information, guide network planning and target maintenance, and we will support digital skills so residents can confidently use online services and tools at work.

Together these steps will create a connected region. People will reach work, learning and services more easily. Businesses will move goods and welcome visitors with confidence. Digital networks and skills will support every sector. The result will be places that feel closer together and better linked to opportunity across Hull, the East Riding and the wider North.

### Tracking our progress

We will work to improve connectivity with government, transport providers, local councils, business leaders, public services and infrastructure providers.

We will know we're succeeding when we see a positive shift in these in these indicators.

Priority	Lead portfolio	Type	Indicator	Why this matters for HEY
Better connected	Transport	Headline	Access to services by public transport, walking and cycling	Measure for a mixed urban, rural and coastal geography; focuses on reaching jobs, education and health.
Better connected	Transport	Supporting	Local bus passenger journeys	Practical test of a network that connects settlements and opens access to opportunity.
Better connected	Transport	Supporting	Adults who walk or cycle for travel at least once per week	Tracks short-trip connectivity and low-cost access for smaller towns and rural areas.
Better connected	Transport	Supporting	Freight modal shift	Tracks share of total freight movement by each mode (focus on road and rail)

## Transport portfolio delivery plan

### **Cllr David Tucker**

Our Transport portfolio connects people to work, learning and services, and connects freight and visitors to our places. It leads our Local Transport Plan; bus improvements, rail and station work with partners; active travel; and integration of transport with land use and regeneration.

To ensure we deliver on our priority to be better connected, the portfolio will focus reliability, affordability and accessibility that supports growth.

### **Our first steps will be to -**

- Publish our Bus Service Improvement Plan and lead the creation of an Enhanced Bus Partnership to deliver noticeable improvements to services across the region.
- Work with our rail operators to highlight and address consistent underperformance and to identify priority improvements for services and stations.
- Lobby to secure investment in rail, including electrification of the Hull to Leeds and Hull to Sheffield lines, and to ensure future programmes take account of the opportunity to deliver earlier impacts by starting the east of the country.
- Provide support to improve community transport, including considering the potential for a targeted seed funding programme.
- Put in place an active travel plan to direct investment to the right locations and in line with our strategic priorities.
- Agreed a Key Route Network that will benefit from Mayoral powers and oversight and put in place a Key Route Network Board to guide its development.
- Secure funding for battery powered buses and charging infrastructure for residents with electric cars, to support quieter roads and cleaner air in our towns and villages.
- Bid for additional funding to ensure everyone in Hull and East Yorkshire has access to digital devices, data and connectivity and the skills and confidence to use them.

- Play a full role in the regional resilience forum to help respond to prepare for and respond to emergencies and help keep people safe.

**The big steps we will take in the coming years are to -**

- Put in place a statutory Local Transport Plan that provides a rich picture of our transport future and can unlock, guide and sequence major investment over the long-term.
- Develop the Combined Authority to become a fully established Transport Authority.
- Move to a simple integrated ticketing offer across operators in Hull and East Yorkshire

**We will also work with the PCC** on casualty reduction and safety for all road users, and to tackle crime and antisocial behaviour on public transport.

# ✓ **Fit and healthy**

## Context and aspirations

Good health underpins everything – we need to feel well to work, study, care for family and take part in community life.

We know that health is heavily shaped by place and the pattern of our demographics, with a younger, urban city and an older, rural and coastal county.

Safe streets help children walk to school. Good homes reduce illness and bills. Bus and rail links are needed to access health services, jobs and college. Access to nature – whether that's in parks, at the coast or across the Wolds – supports everyday activity and good mental health.

In Hull, life expectancy and healthy life expectancy are below the England average, with large gaps between the most and least deprived neighbourhoods. Deprivation in inner-city neighbourhoods is linked to higher rates of COPD and diabetes and, while smoking has fallen strongly over the last decade, it remains higher than average which drives respiratory disease and earlier ill health.

Our population across the East Riding is older, which brings more dementia, musculoskeletal problems and falls. Longer travel distances – particularly for those living in coastal and rural communities – can also make it harder to access vital services.

Workplaces across the region can influence health through shift patterns and stable employment, and training and environmental measures to address health and safety risks, especially musculoskeletal strain and stress. Culture, sport and heritage groups also act as preventative factors, building social capital and reaching people that formal services often cannot.

Working with our partners in the NHS, councils and across the public, private and third sectors, we will use our increased influence and forthcoming public health duty to firmly put prevention first, and closer to home.

We will strengthen the link between health and work, forging closer links between employers, Jobcentre Plus, the NHS and local authorities and skills providers so residents get timely help that keeps them in work or helps them return sooner. Support will focus on what matters most for attendance and productivity, including mental health, early access to occupational health, and simple workplace adjustments. Employers will have clear routes to advice, and residents will see pathways that connect condition management, training and good jobs.

Sport and physical activity will be part of daily life, and we will back a culture of movement by working with clubs, schools, councils and event organisers so that grassroots sport grows and more fixtures come to our city, towns and coast. Big moments will inspire young people and first-time participants, while better walking, cycling and wheeling links between pitches, parks, shops and schools will make active travel part of everyday life.

We will use our planning powers to ensure developers build healthy places for future generations. New homes and renewals will meet clear standards for warmth and ventilation, and public realm in towns and on the coast will invite people to spend time outdoors.

The Mayor's Community Investment Fund will grow community capacity, and we will work strategically with umbrella agencies and anchor institutions across the region to complement their missions and our vital public services.

We will use data well, working with our NHS and local authority partners to ensure integrated dashboards can track healthy life expectancy, physical activity, smoking prevalence and other practical measures. Over time we will codify our approach into a regional health inequalities strategy that will drive major change to improve peoples' lives and address one of our regions most sustained barriers to growth.

### Tracking our progress

To deliver meaningful and sustained change in population health outcomes we will take a collaborative and movement making approach to our work, in partnership with our local NHS colleagues, local authorities and other public services, employers, training providers and, crucially, the voluntary, community, faith and social enterprise organisations and the people of Hull and East Yorkshire.

We will know we're succeeding when we see a positive shift in these in these indicators.

Priority	Lead portfolio	Type	Indicator	Why this matters for HEY
Fit and healthy	Fit and healthy	Headline	Healthy life expectancy at birth	Single, public-friendly outcome that captures the health gap and progress on prevention.
Fit and healthy	Fit and healthy	Supporting	Slope Index of Inequality in life expectancy	Keeps equity central for inner-city, coastal and rural communities.
Fit and healthy	Fit and healthy	Supporting	Adults physically inactive	Practical prevention lever via active travel, parks and community sport.

## Fit and healthy portfolio delivery plan

### **Mayor Luke Campbell**

Our Fit and Healthy portfolio improves the conditions that allow people to participate in work, education and community life. It focuses on prevention, healthy lifestyles, mental health, healthy ageing, and the links between health, housing, transport and work. This will include working with schools and youth groups to reach children early with positive messages, support and new opportunities.

To ensure we deliver on our priorities we will work with the NHS, public health, local public services, schools, employers and the VCSE to close health gaps and extend healthy life years.

### **The first steps we will take are -**

- Create a £1m Mayoral Community Investment Fund to support the people of Hull and East Yorkshire.
- Publish a plan for getting more people playing sport and being physically active in our region and attracting more sports and cultural events to our venues.
- Publish and deliver our Get Hull and East Yorkshire working plan to give residents the support they need to ensure health is no longer a barrier to work, working with our NHS, voluntary and community sector, businesses and public service partners.
- Work with our local authorities to design and deliver a new Connect to Work service.
- Support our serving and ex-service members by signing up to the Armed Forces Covenant.
- Help our care experienced children and young people have the best start in life by signing up to the Care Leavers Covenant.
- Design a programme of work to ensure health improvement is considered in everything the Combined Authority does, including taking a lead role on the NHS Integrated Commissioning Board and holding in a major Health Summit to galvanise action and impact.



- Prepare a business case to secure funding from government for a Youth Guarantee Trailblazer to support local young people.
- Prepare a business case to develop a Hull and East Yorkshire Health Innovation Zone that builds on our existing business and academic strengths in advanced wound care, digitally enabled clinical trials and applied digital health/AI.

**The big steps we will take in the coming years are -**

- Develop an evidence based regional health inequalities strategy to guide service integration and prevention over the long-term.

**We will also work with the PCC** *to reduce the harms from drug and alcohol use, supporting efforts to tackle drug-related crime to support people, families and communities; and implement whole-system approaches to preventing violence and domestic abuse in line with our forthcoming health improvement duty.*

# ✓ Affordable homes

## Context and aspirations

The landscape setting of Hull and East Yorkshire is special. The Wolds, the Humber estuary, river corridors, streams and coastal landscapes give our region a distinctive feel and a rich natural environment. Our homes sit within a landscape that runs from a compact city core to market towns, villages and a long stretch of open coastland and throughout the region green and blue spaces support wildlife, provide places to play, cool our streets in summer and make daily life better. Planning for growth and caring for these assets needs to go hand in hand.

We will set a clear spatial framework that brings certainty to residents, developers and investors. Our new regional plan will show where growth goes first and how it connects to everyday life. Increasing city-centre living in Hull will add homes close to work, culture and transport, and support local businesses. Strategic growth locations will guide public and private investment, help us assemble and service sites, and give developers the confidence to build well and at pace.

We will work to secure funding to enable more brownfield regeneration and to improve the energy performance of older homes, tackling damp and cold, reducing bills and supporting healthy living. We will promote construction innovation and the supply chain opportunities this presents across our manufacturing base.

Alongside this, we will help increase the supply of homes people can afford, working with the councils and registered providers to ensure access to social rent, affordable rent and shared ownership in the locations that need them most. We explore how best to support first time buyers, key workers and community led development where there is local appetite.

In the private rented sector we will work to raise standards and improve security, and we will work with local partners to ensure there is targeted support that prevents homelessness and helps people move on from temporary accommodation. Working with councils, the PCC, landlords and community partners, we will use local insight to develop safe, secure homes and neighbourhoods, and focus on what builds trust, cohesion and pride in every community. Specialist and supported housing for older

residents and people with additional needs will be planned into new neighbourhoods and renewal schemes so that the right home is available at the right time.

We will plan and act at Humber scale where it makes sense, including to ensure long-term resilience and improved management of flood risk and coastal change. The estuary is a single system for environment, energy and trade, and we will take a strategic approach to assessing and managing environmental impacts, so infrastructure, housing and employment land can come forward with certainty while habitats are protected and improved.

Together these choices will create more homes in the right places, closer connections between homes and work, stronger centres, and neighbourhoods that feel part of the landscape they sit in.

## Tracking our progress

We will work with our councils, registered providers, Homes England, responsible landlords, developers and investors, builders, planners, utilities providers and community organisations across Hull and East Yorkshire to increase the supply of affordable homes in places people want to live.

We will know we're succeeding when we see a positive shift in these in these indicators.

Priority	Lead portfolio	Type	Indicator	Why this matters for HEY
Affordable homes	Housing	Headline	Affordable homes delivered (gross)	Supports city, towns and coast; helps first-time buyers and retains local talent.
Affordable homes	Housing	Supporting	Net additional dwellings	Core signal of supply.
Affordable homes	Housing	Supporting	Permanent dwellings started	Tracks changes in rate of new building.
Affordable homes	Housing	Supporting	Homes EPC C or above	Links quality to lower energy costs.

## Affordable homes portfolio delivery plan

### **Cllr Jackie Dad**

Our Housing portfolio supports growth, renewal and sustainable development. It works with our local authorities to bring forward sites, accelerate affordable homes, support town-centre and coastal regeneration, and improves the quality and energy efficiency of our homes.

To ensure we can deliver priorities it will focus on ensuring that housing is aligned with transport and employment and enables good health and wellbeing.

### **The first steps we will take are -**

- Make a strategic assessment of our new powers in respect of land assembly, compulsory purchase, development orders, infrastructure levy and the creation of new Mayoral Development Corporations, to determine where these can best help unlock stalled sites, speed up planning consents and get homes built.
- Drive forward the development of new homes on brownfield sites using existing capital resources and make the necessary arrangements to secure devolution of further Brownfield Land Funding in the future years.
- Create a single pipeline of priority housing sites and working with Homes England and Registered Providers, publish a housing policy statement and establish a Strategic Place Partnership to sequence and govern investment in them, and wider housing activity.
- Work with our local authorities and partners to conclude and publish the Hull and East Yorkshire Nature Recovery Strategy.
- Develop a plan to support residents to cut energy bills and ensure their homes are warm and well insulated.
- Convene a regional construction and development industry forum and work with business leaders to hold a regional construction innovation summit in the New Year.
- Working with partners, prepare a business case for investment in a package of measures to tackle homelessness, based on evidence of what has worked locally and in other places.

- Undertake an audit of all publicly owned land in the region and work with partners to unlock the highest priority opportunities.
- Convene partners to ensure action to address flood risk remains a strategic priority and is integrated into investment and delivery plans across all relevant agencies.

**The big steps we will take in the coming years are -**

- Prepare a regional Spatial Development Strategy to guide investment across our region, allocating broad areas for housing and employment land growth over the long-term, planning for the necessary infrastructure, protecting nature and addressing flood risk.
- Explore the potential to develop a Housing Investment Fund to leverage Combined Authority resources and align with private and institutional investment funds to unlock the delivery of more homes across the region.

**We will also work with the PCC** to design out crime in new and renewed neighbourhoods, using hotspot insight to guide investment and regeneration decisions.

## Section 3. How we will deliver

### Working at scale

The Hull and East Yorkshire Combined Authority works as part of a wider Humber system, and with national reach. We will play an active role in regional and national forums that give our area a stronger voice and a clear route to government.

**We will:**

- Establish strong joint Humber governance arrangements with local authorities, business leaders and the Greater Lincolnshire County Combined Authority.
- Take full advantage of our membership of the Council of Nations and Regions, Council of Mayors, UK Mayors and The Great North to press the case for Hull and East Yorkshire.
- Work with Transport for the North and DfT to secure investment in key travel corridors, stations and across our network.
- Where appropriate, share evidence, align pipelines and present joined-up propositions with other Combined Authorities where that is the right spatial scale to secure investment.

### Our approach to investment

A Strategic Investment Framework is being developed to guide choices and sequencing for HEYCA investment funds. The framework will set clear priorities, a single pipeline, and a disciplined approvals route so public money unlocks private capital and delivers results people can see.

Further details will be set out in later drafts of the HEYCA Gameplan.

### Working with the people of Hull and East Yorkshire

Residents will be able to see, understand and influence what we do. We will explain decisions clearly, invite people to shape options early, and report outcomes in ways that build trust.

**We will:**

- Work transparently with, open board papers, public questions and regular updates.

- Use simple language and presentations so people can follow projects, give feedback and see “you said, we did.”
- Consult formally on key issues, including the development of a number of key strategic plans set out in this Gameplan
- Support citizen and youth voice to shape policy and delivery

- ✓ *Good jobs*
- ✓ *Better connected*
- ✓ *Fit and healthy*
- ✓ *Affordable homes*



**EXECUTIVE BOARD REPORT  
ANNEX B****HEYCA Gameplan - consultation draft equalities analysis****Equality Analysis (Consultation Draft)  
HEYCA Gameplan – Prosperity and opportunity for all****1) Purpose and scope**

This Equality Analysis supports consultation on the HEYCA Gameplan. It helps decision-makers demonstrate due regard to the Public Sector Equality Duty and covers the Gameplan's four priorities (Good jobs; Better connected; Fit and healthy; Affordable homes).

The Gameplan is whole-place and will affect residents, workers, businesses and visitors across a mixed urban, rural and coastal geography, with important differences between Hull and the East Riding in age profile, health and access to services that shape equality risks and opportunities.

The Gameplan is a high-level strategic document. It sets direction and priorities rather than detailed schemes, so the assessment at this stage is proportionate and focuses on likely impacts and areas to watch. As proposals move into detailed policy, commissioning, investment and programme design, the Combined Authority and partners will complete fuller Equality Impact Assessments.

**2) Summary of likely impacts****A. Good jobs**

Positive opportunities: A clearer pipeline of higher-value roles in areas such as energy, manufacturing, logistics, digital and health technologies could broaden access to secure, better-paid work, if pathways are correctly designed.

Equality risks to consider:

Disability and long-term conditions: access to training, reasonable adjustments, and travel-to-train support.

Sex, pregnancy/maternity and carers: course timing, part-time/flexible options and childcare barriers.

Age: young people's transitions and re-entry/upskilling for older residents.

Rural/coastal residents (place-based disadvantage): transport and digital access to provision.

Early mitigations to test through consultation: flexible learning routes; accessible venues and materials; targeted outreach via providers and employers; and consistent disaggregation of core outcomes by sex, disability and age to track inclusion.

## **B. Better connected**

Positive opportunities: A system approach to bus, rail and active travel, stations as gateways, and inclusion of digital skills and connectivity should improve access to work, education and health for groups who rely on public transport or local services.

Equality risks to consider:

Affordability and access: integrated ticketing that is digital-first may disadvantage cash-reliant, unbanked or digitally excluded residents; understanding how network changes might risk reducing coverage for low-income, disabled and rural users.

Accessibility and safety: vehicles, interchanges and public realm must work for disabled and older people, and feel safe for women and girls and young people.

Micromobility adoption: potential conflict risks for pedestrians, wheelchair users and blind/partially sighted people if infrastructure and behaviours are not managed.

Early mitigations to test through consultation: inclusive design reviews for schemes; retain cash and retail purchase channels and assisted digital for ticketing; equality impact checks for service changes; accessible real-time information; and safety-by-design at stops and stations and in public spaces.

## **C. Fit and healthy**

Positive opportunities: A prevention-first approach targeted to local need should narrow healthy life expectancy gaps and support participation in work and community life.

Equality risks to consider:

Deprivation and long-term conditions: interventions must be proportionate to need; coastal and rural distances can hinder access to services for older people.

Digital exclusion: shift to online tools could miss people with low confidence or access.

Sport and physical activity: a risk that opportunities may not be fully inclusive, for example if facilities, programmes or communication methods do not meet the needs of people with physical, sensory or learning disabilities, limiting equal access and participation.

Early mitigations to test through consultation: targeted outreach through VCSE and employers; accessible venues and formats; transport links to health-promoting activities; and routine monitoring of Healthy Life Expectancy and inequality with breakdowns by sex, disability and geography.

#### **D. Affordable homes**

Positive opportunities: A clearer spatial framework, town-centre renewal and more affordable, warmer (EPC C+) can reduce bills and illness, benefiting low-income, older and disabled residents, and families.

Equality risks to consider:

Accessible or specialist housing supply: risk of under-provision if viability challenges squeeze inclusive design.

Private rented sector quality and security: disproportionate impacts on low-income households, lone parents and disabled residents.

Homelessness: need for targeted support and suitable homes.

Early mitigations to test through consultation: maintain accessible and adaptable design expectations; align retrofit and PRS quality work with health objectives; integrate homelessness and move-on pathways within housing pipelines.





## **Report to the HEYCA Executive Board**

26 September 2025

### **Mayoral Community Investment Fund**

#### **Report of the Interim Chief Executive**

##### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

This is a non-key decision.

#### **1. Purpose of the Report and Summary**

- 1.1 This paper records the Mayoral Non-Key Decision to establish a new Community Investment Fund, supporting both the Mayor's election commitment to make decisions with the people of Hull and East Yorkshire, not for them, and one of the Combined Authority's core principles of promoting inclusivity which creates economic opportunities for our most deprived communities, ensuring we address the persistent cycle of poverty, poor health and low aspiration. The initial fund will invest up to £1million over 12 months in a new community grants programme.
- 1.2 The funded activity is intended to achieve a range of positive outputs and outcomes in some of the region's most deprived neighbourhoods.
- 1.3 Mobilising the Combined Authority's investment, alongside that of its Constituent Councils and existing Voluntary, Community and Social Enterprise (VCSE) organisations in the region will create new opportunities for communities to ensure that Hull and East Yorkshire is a resilient region where everyone thrives and has the opportunity to contribute to the region's success.

#### **2. Recommendations**

- 2.1 Note the creation of the Mayor's Community Investment Fund; and
- 2.2 Consider the arrangements for the set-up and delivery of the fund.

3. **Reasons for Recommendations**

- 3.1 The Mayor's Community Investment Fund is intended to support delivery of the HEYCA Gameplan by developing greater community capacity and social capital in targeted areas.
- 3.2 Many people living in the region experience worse social and economic outcomes than those living in other parts of the UK. This inequality poses a significant risk to realising the full potential of the powers and investment opportunities presented by the Hull and East Yorkshire devolution deal. We know that strong cohesive communities and inclusive sustainable growth go hand in hand. Positive economic outcomes are underpinned by a wide range of social factors, from physical and mental health to community safety and access to affordable childcare. The success of our region and its economy is inextricably linked to the collective wellbeing of our people and places.
- 3.3 Many of our more deprived areas are less likely to have levels of existing social capital that equip them to secure resources or take on services and facilities. This is reinforced by recent national research overlaying deprivation and community capacity to identify 'left behind areas'.
- 3.4 National and local findings point to the importance of developing social capital in order to bring about growth that is inclusive in nature, rather than entrenching existing inequalities. There are a number of areas within the HEYCA region that face the dual challenge of deprivation and lack of community and voluntary organisations with the capacity to take ownership of solutions and 'help themselves'. To achieve HEYCA's objective of inclusive growth, communities need to be equipped to play an active role in shaping and seizing future opportunities.
- 3.5 Small charities and community groups are the building blocks of cohesive, inclusive and resilient communities, and prosperous regions. They work with residents furthest from the labour market and most at risk of being left behind. These organisations are experiencing increasing demand on their services due to the cost-of-living crisis. They are also experiencing increasing running costs. They often have limited resources to be able to compete for funding and tend to miss out on commissioning processes that favour bigger regional or national charities.
- 3.6 Local Authorities play a pivotal role in supporting community activity, but devolution provides additional opportunities to invest

in the work of small charities and community groups working at a hyper-local level to create opportunity and fight inequalities.

- 3.7 The Mayor's Community Investment Fund is intended to make direct investment in the ideas and activities of our communities and help make the things that matter to local people a reality.

### **Fund Design**

- 3.8 A detailed business case detailing the Fund's design, and grant evaluation criteria, will be brought back to Executive Board prior to programme delivery. However, the following principles will apply.
- 3.9 The Mayor's Community Investment Fund will invest up to £1million in its first year in a new small grants programme supporting activities delivered by small charities and grassroots community groups. Funding will be targeted at organisations delivering activity that supports inclusion, cohesion and resilience in some of our most socially and economically deprived areas.
- 3.10 The Mayor's Community Investment Fund aims to build and strengthen community capacity and develop existing and new community and voluntary groups and networks, focusing on areas where the current capacity and infrastructure is limited and where there are significant challenges of social mobility, deprivation and inequality.
- 3.11 The Mayor's Community Investment Fund will:
- a. Primarily benefit residents at risk of social and economic exclusion, contributing towards the Mayor's commitment to tackling poverty, deprivation and health inequalities;
  - b. Support the Mayor's commitment to work with local businesses, community leaders and the Voluntary, Community and Social Enterprise (VCSE) sector, as well as public service partners, to support and invest in the health, wellbeing and aspiration of local communities, recognising the role of the VCSE sector in supporting some of our most vulnerable residents by helping them get out of poverty;
  - c. Promote aspiration, opportunity and pride through volunteering and community-led campaigns;
  - d. Champion initiatives that improve public health and wellbeing;

- e. Support strong communities, building civic pride, tackling isolation, and strengthening the social fabric of places across Hull and East Yorkshire;
  - f. Work with partners to reduce poverty, including addressing the root causes of deprivation and supporting access to opportunity and work;
  - g. Engage with local VCSE organisations, volunteers and anchor institutions to unlock the energy and capacity of local people and communities;
  - h. Support the Combined Authority's wider commitment to supporting strong and connected communities that help to reduce inequalities and improve wellbeing for all;
  - i. Recognise the value of active and engaged communities in delivering HEYCA's ambitions for the region.
- 3.12 In seeking to empower and provide communities with greater agency, the fund will be targeted at tackling one of the key barriers to inclusive growth that has been widely identified, nationally and locally.
- 3.13 Recognising the limited impact that top down and over-prescribed programmes can have in tackling the barriers identified, this funding is intended to be neutral regarding the form that the increase in capacity and community confidence takes. It may be that investment in community development results in groups being formed in order to run or influence local services, bid for funding for projects, support local volunteering, manage or take ownership of local assets or participate in wider networks. Similarly, the formal structure of any groups formed could be a charity, community interest company, co-operative or social enterprise. These would not be prescribed, since the focus and form would depend on the outcome of the development and capacity building work, rather than being determined in advance. This approach also allows for local partners to align the investment with current or planned programmes that seek or rely on similar outcomes within the targeted areas. The overriding impact sought is that communities have greater agency to contribute to and benefit from inclusive growth.
- 3.14 Grants management and administration will be undertaken by East Riding of Yorkshire Council's Grants Management System (which provides an end-to-end grant management solution from application to due diligence checks, appraisal, grant panels, grant award, monitoring, evaluation and through to close down) together with the skills, knowledge and expertise of their highly experienced Grant Programmes Team, whose services will be



provided to HEYCA as part of a Service Level Agreement with ERYC for the provision of Finance Services.

- 3.15 The Mayor, or a representative of his choosing, will be invited to chair the grant assessment panels, which will be supported by stakeholders including relevant constituent council officers.
- 3.16 Evaluation of the fund's impact will be reported to the Executive Board, ensuring evidence-based decision-making for potential future funding, when consideration may also be given to the option of making grant allocations through a partnership with a VCSE organisation.
- 3.17 A communications strategy will also be developed to clearly explain the rationale for the fund's targeted approach.

4. **Legal Implications and Statutory Officer Comments**

- 4.1 The proposals for a fund to provide communities with greater agency in order to contribute to and benefit from inclusive growth falls within the overall purpose and remit of the combined authority.
- 4.2 The intended route for procuring providers is through an open process that complies with procurement law, subsidy control and related regulation. Contracting with providers will require support from the legal and procurement teams. The decision process around procured delivery and distribution of grant funding will need to be governed by a robust process which ensures Best Value.
- 4.3 The Fund design will be further developed in a detailed business case that meets the Local Assurance Framework requirements of the English Devolution Accountability Framework.
- 4.4 This decision has been taken by the Mayor exercising a Mayoral General Function. It is not a key decision.

5. **Financial Implications and Statutory Officer Comments**

- 5.1 The budget proposed for an initial Community Investment Fund is £1m spread across 12 months. This would be met from the Investment Fund revenue budget under delegated authority. As reported in the budget outlook for 2025-26 elsewhere on the agenda for this meeting, the current Investment Fund budget is £7.2m. No other spending plans have yet been identified against this budget. The costs of fund design and delivery will need to be incorporated within the overall budget allocation. Successful progress towards the intended outcomes and benefits of the fund could lead to proposals for further rounds of investment in future

years, but no further financial commitments are sought from the Board at this stage.

6. **Recommendations of the Overview and Scrutiny Committee**

- 6.1 The Overview and Scrutiny Committee considered this report at their meeting on 17 September 2025 and made the following recommendation:

That the Board agree to set clear eligibility criteria and defined outcomes for the Community Fund. Furthermore, that the Board consider adopting a tiered system of maximum award amounts ensuring a balance between support for smaller applications and larger projects with potentially greater impact.

**Mark Rogers, Interim Chief Executive**

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**Officer Interests:**

None

**Appendices:**

None.

**Background Documents:**

Left Behind? Understanding communities on the edge, Local Trust and OSCI, 2019

Social Capital 2025: The hidden wealth of nations, Demos, 2025



**Report to:** Hull & East Yorkshire Combined Authority

**Date:** 26 September 2025

## Financial Position Statement 2024-25 and Budget Outlook 2025-26

### Report of the interim Director of Finance (Section 73 Officer)

#### 1. Purpose of the Report and Summary

- 1.1. The purpose of this report is to inform the Executive Board of the budget outturn position of the authority for 2024-25 and the forecast financial position for 2025-26.
- 1.2. In summary:
  - the provisional outturn on the 2024-25 revenue budget is a surplus of £0.324m
  - a balanced revenue budget is forecast for 2025-26, following revisions to the original budget
  - the current capital budget for 2025-26 is £28.442m.

#### 2. Recommendations

- 2.1. It is recommended that the Executive Board:
  - i) notes the 2024-25 outturn position
  - ii) approves the transfer of the 2024-25 surplus to the general reserve
  - iii) notes the 2025-26 revised budget
  - iv) approves a supplementary revenue budget of £1.450m for the Mayoral Renewables Fund
  - v) approves a supplementary capital budget of £26.497m for Highways Maintenance Block grant from the Department for Transport.

#### 3. Background

- 3.1. This report is the first comprehensive financial update report to the Executive Board since the provisional budgets for 2024-25 and 2025-26 were approved by the Board at its inaugural meeting on 5 March 2025.
- 3.2. The report provides the provisional outturn position for the 2024-25 financial year and a financial outlook for the 2025-26 financial year.

#### 4. 2024-25 Provisional Outturn Position

- 4.1. The 2024-25 provisional outturn position against the original revenue budget is a surplus of £0.324m as detailed in the following table:

	Original Budget 2024-25	Outturn 2024025	Variance to Budget 2024-25
	£m	£m	£m
<b><u>EXPENDITURE</u></b>			
<b>Operational Costs</b>			
Staffing	0.068	0.053	- 0.014
Travel & subsistence	0.001	0.001	0.000
Corporate Services via SLAs	0.040	0.116	0.076
Supplies and Services	0.005	0.005	0.000
Premises	0.002	-	- 0.002
<b>TOTAL EXPENDITURE</b>	<b>0.115</b>	<b>0.176</b>	<b>0.060</b>
<b><u>INCOME</u></b>			
Government Grants:			
Capacity Fund	- 0.115	- 0.500	- 0.385
<b>TOTAL INCOME</b>	<b>- 0.115</b>	<b>- 0.500</b>	<b>- 0.385</b>
<b>NET (SURPLUS) / DEFICIT</b>	<b>-</b>	<b>- 0.324</b>	<b>- 0.324</b>

- 4.2. The most significant item of expenditure for 2024-25 is the cost of service level agreements (SLAs) with the constituent councils for provision of corporate services. The amount of these costs had not been proposed or determined when the original budget was set. Agreement of these SLAs and the associated costs has not been finalised at the time of writing. The cost at outturn stated above is a provisional figure based on both invoiced and proposed costs.
- 4.3. The only funding paid to HEYCA in 2024-25 was £0.5m of Capacity Fund grant received from the Ministry of Housing, Communities & Local Government (MHCLG). The budgeted use of this grant was aligned with estimated expenditure when the budget was set. However, as the Capacity Fund is a general grant (i.e. not ring-fenced to specific expenditure) it is required to be fully accounted for in the 2024-25 financial year.
- 4.4. There is a £0.324m surplus of grant funding less expenditure incurred in 2024-25. This is a provisional outturn position as SLAs and the associated expenditure which should be accrued to 2024-25 have not been finalised at the time of writing. A final outturn position will be reported to the Executive Board once the costs of these SLAs have been agreed and settled.
- 4.5. It is recommended that the surplus on the 2024-25 revenue budget is transferred to a general reserve. The purpose of the general reserve is to manage the risk of any unplanned expenditure beyond the level of funding available to the authority within each financial year. In accordance with the Local Government Act 2003 (Part 2 Financial Administration) and HEYCA's constitution, a level of reserve must be maintained at the end of each financial year which is not less than the minimum amount determined by the Section 73 Officer. As the Section 73 Officer, I regard the

provisional surplus of £0.324m to be adequate for the establishment of a general reserve, based on HEYCA's current level of operational costs. This position will be reviewed on an annual basis and reported to the Executive Board when the revenue budget is proposed for each forthcoming financial year.

4.6. No capital expenditure or funding was accrued in 2024-25.

## 5. Revenue Budget 2025-26

5.1. The forecast outturn position for 2025-26 is a balanced budget, based on information available as at 31 July 2025. The following table details the original budget, revised budget, actuals to 31 July 2025, and the full year forecast (outturn).

2025-26					
	Original Budget	Revised Budget	Actual to 31 July 2025	Full Year Forecast	Forecast Variance to Revised Budget
	£m	£m	£m	£m	£m
<b><u>EXPENDITURE</u></b>					
<b>Operational Costs</b>					
Employee Costs	0.650	2.198	0.441	2.198	-
Members allowances and expenses	0.191	0.191	0.021	0.191	-
Travel & subsistence	0.010	0.043	0.011	0.043	-
Communications	0.100	0.025	0.001	0.025	-
Corporate Services via SLAs	0.240	0.626	0.018	0.626	-
Mayoral Election Costs	1.250	1.352	1.352	1.352	-
Supplies and Services	0.020	0.279	0.126	0.279	-
Insurance	-	0.010	0.007	0.010	-
Premises	0.285	0.110	0.003	0.110	-
Contingency	0.250	-	-	-	-
<b>Total Operational Costs</b>	<b>2.996</b>	<b>4.834</b>	<b>1.980</b>	<b>4.834</b>	-
<b>Investment Programme</b>					
Investment Fund	8.096	7.233	-	7.233	-
UK Shared Prosperity Fund	6.534	6.534	-	6.534	-
Consolidated Active Travel Fund	0.449	0.449	-	0.449	-
<b>Total Operational Costs</b>	<b>15.079</b>	<b>14.216</b>	-	<b>14.216</b>	-
<b>TOTAL EXPENDITURE</b>	<b>18.075</b>	<b>19.050</b>	<b>1.980</b>	<b>19.050</b>	-
<b><u>INCOME</u></b>					
<b>Government Grants</b>					
Capacity Fund	- 1.885	- 2.000	- 2.000	- 2.000	-
Investment Fund	- 8.710	- 8.670	- 8.670	- 8.670	-
UK Shared Prosperity Fund	- 6.534	- 6.554	- 7.074	- 6.554	-
Consolidated Active Travel Fund	- 0.449	- 0.449	-	- 0.449	-
DfT - Local Transport Resource Funding	-	- 0.634	- 0.317	- 0.634	-
MHCLG - NI Contributions Grant	-	- 0.140	- 0.035	- 0.140	-
DWP - Get Britain Working	-	- 0.100	- 0.100	- 0.100	-
<b>Investment income</b>	- 0.497	- 0.503	- 0.136	- 0.503	-
<b>TOTAL INCOME</b>	<b>- 18.075</b>	<b>- 19.050</b>	<b>- 18.332</b>	<b>- 19.050</b>	-
<b>NET (SURPLUS) / DEFICIT</b>	<b>-</b>	<b>-</b>	<b>- 16.352</b>	<b>-</b>	<b>-</b>

- 5.2. The original revenue budget for 2025-26 as set at the inaugural meeting of the Executive Board on 5 March 2025. As this was at an early stage of HEYCA's existence, the original budget was always a provisional position based on limited financial information available at the time, particularly with regard to expenditure ahead of development of the organisation's operational model.
- 5.3. The original budget consists of £2.996m for operational costs and £15.079m for the investment programme. The revised budget consists of £4.834m for operational costs and £14.230m for the investment programme. The revisions to the budget include the following:
- Supplementary budgets for government grants announced since the original budget was set.
  - Budget virements (i.e. amendments) approved by the Section 73 Officer under delegated authority within HEYCA's Constitution. These virements align the revised budget with current full year forecasts of operational costs and this has required a reduction to the Investment Fund budget of £0.863m. It is necessary to meet, in part, operational costs from the Investment Fund because the remaining balance of the £2m Capacity Fund, once mayoral election costs of £1.352m are accounted for, is insufficient to meet the operational costs of the authority for 2025-26.
- 5.4. Commentary on the most significant elements of HEYCA's operational costs is provided as follows:
- Employee costs reflect known costs and expected engagement periods of interim staff, and expected engagement costs of permanent staff towards the end of the financial year.
  - Provision of corporate services via SLAs with the constituent councils reflects known proposed costs which, at the time of writing, are subject to finalisation and agreement. These services include finance, payroll and ICT services from East Riding of Yorkshire Council, and legal, procurement and information governance services from Hull City Council.
  - Mayoral election costs have been finalised at £1.352m compared to the initial estimate of £1.250m.
- 5.5. It is forecast that the budgets for the Investment Programme will either be fully spent or otherwise carried forward for deployment in the next financial year, and therefore these show nil variance against the revised budget at this early stage of the financial year.
- 5.6. On income budgets, the following additional sources of funding have not been previously reported to the Executive Board and are worthy of note:
- The Capacity Fund grant receivable was originally expected to be £2.0m in total for 2024-25 and 2025-26. It has since been clarified that HEYCA the grant receivable is £0.5m for 2024-25 and £2.0m for 2025-26.
  - A grant of £0.140m has been paid to HEYCA by MHCLG to compensate for the increase to the employers' national insurance rate from 13.8% to 15% from 1 April 2025.
  - A grant of £0.100m has been paid to HEYCA by the Department for Work and Pensions for the development of local Get Britain Working plans.

- 5.7. In summary, it is forecast that HEYCA will contain its revenue costs within the funding resources available for 2025-26.
- 5.8. At its meeting on 28 May 2025, the Executive Board resolved to:
- delegate authority to the Monitoring Officer to enter into a Grant Funding Agreement with the Department of Energy Security and Net Zero (DESNZ) to accept up to £1,622,457 related to the Mayoral Renewables Fund.
  - delegate authority to the Monitoring Officer to enter into a Grant Funding Agreement with HCC and ERYC to grant up to £872,457 and £750,000, respectively, in alignment with and to deliver the outcome of the Mayoral Renewables Fund.
- 5.9. Since the meeting, proposals have been submitted to DESNZ and a grant offer of £1.450m is expected in support of eligible project spend of £2.840m. The proposed projects are:
- Hull and East Yorkshire Solar Top-Up Scheme - £1.843m funded by £0.700m from the Mayoral Renewables Fund with match funding of £0.431m confirmed by Hull City Council and £0.712m confirmed by East Riding of Yorkshire Council. The Mayoral Renewables Fund contribution is split 50:50 between the Constituent Councils.
  - South Cliff Holiday Park Solar Expansion and Battery Addition - £0.997m funded by £0.750m from the Mayoral Renewables Fund with match funding of £0.247m confirmed by East Riding of Yorkshire Council.
- 5.10. It is therefore recommended to the Executive Board that, subject to confirmation of the final grant offer from DESNZ, it approves a supplementary revenue budget of £1.450m to disperse the Mayoral Renewables Fund to the Constituent Councils upon fulfilment of the grant conditions.

## **6. Capital Budget 2025-26**

- 6.1. The current capital budget for 2025-26 is £28.442m and consists of the following capital grants receivable by HEYCA in 2025/26:
- Local Transport Grant – £15.631m
  - Integrated Transport Block – £3.900m
  - Shared Prosperity Fund – £2.877m
  - Investment Fund – £4.670m
- 6.2. Plans are in place to transfer the Local Transport Grant, the Integrated Transport Block and the Shared Prosperity Fund to the constituent councils, who are expected to fully deploy this funding by the end of the financial year. Currently, no plans have been made to deploy the capital element of the Investment Fund.
- 6.3. On 17 July 2025, a letter was received from the DfT identifying £26.497m of Highways Maintenance Block funding payable to HEYCA, which replaces the separate payments made in previous years to the constituent councils. The funding is for capital maintenance and renewal of assets including roads, footways, bridges, drainage, and lighting.
- 6.4. The letter identifies that £4.482m is payable to Hull City Council and £22.015m is payable to East Riding of Yorkshire Council. Allocations are calculated based on

factors including the road lengths, bridges, and street lighting managed by each local authority.

- 6.5. It is therefore recommended that the Board approves a supplementary capital budget of £26.497m for distribution of this funding to the constituent councils.

**7. Treasury Management**

- 7.1. Treasury management is the management of the authority's borrowing, investments and cash flows, its banking, money market and capital market transactions, the effective control of the risks associated with those activities, and the pursuit of optimum performance consistent with those risks.
- 7.2. East Riding of Yorkshire Council's Finance team is undertaking treasury management for HEYCA with oversight by the Section 73 Officer and in accordance with the treasury management policy and strategy agreed by the Executive Board at its meeting on 5 March 2025.
- 7.3. The interest earned to date on cash balances invested on HEYCA's behalf is £0.136m with an average interest rate of 4.4%. The forecast investment income for the year is £0.503m.

**8. Legal Implications**

- 8.1. The Combined Authority is required to agree a balanced budget annually and to monitor that budget throughout the year. In addition, there is a fiduciary duty not to waste public resources, to secure value for money and ensure that good financial governance arrangements are in place.

**9. Financial Implications**

- 9.1. The financial implications are set out in the body of the report.

**Julian Neilson**  
**Interim Director of Finance (Section 73 Officer)**

**Contact Officers:**

Julian Neilson, Interim Director of Finance (Section 73 Officer)  
Georgina Bristow, Deputy Section 73 Officer

**Background Papers:**

None





**Report to the HEYCA Board**

26 September 2025

## **Hull & East Yorkshire Local Get Britain Working Plan – Background and Structure**

**Report of the Strategic Programme Lead - Employability & Health**

### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

This is a non-key decision.

### **1. Purpose of the Report and Summary**

- 1.1 The purpose of this report is to provide the HEYCA Board with a synopsis of the published Local Get Britain Working Plan (LGBWP) guidance and expectations from the Department of Work and Pensions (DWP) alongside information on how Hull and East Yorkshire Combined Authority and partners are planning to structure the local plan, developing governance and timelines for completion of the document.

### **2. Recommendations**

- 2.1 It is recommended that the HEYCA Board note the content of this report and approve the suggested structure of three key pillars for completion of the Local Get Britain Working Plan.

### **3. Reasons for Recommendations**

- 3.1 It is important that the board are aware of the background of the Local Get Britain Working Plan as this is key document which will contribute to the alleviation of health deprivation and positively impact the desire to support residents to play a full role in the labour market. The structure of this document has been designed to best deliver the requirements of this plan to meet the needs of DWP as laid out in their 'guidance for developing get Britain

Working Plans' but also to capture the maximum local value from the process to inform other strategic documents which are currently being prepared, namely the Local Growth Plan, and Employment & Skills Plans.

#### 4. **Background**

- 4.1 *Overview of Local Get Britain Working Plans* - LGBWP are central to the Government's ambition for a thriving labour market where everyone has the opportunity for good work and to get on in work. It hopes to achieve the ambition of an 80% employment rate – HEYCA's current employment rate is 74.4% (+/- 2.9% pts) Oct 2024 – Sept 2024.

LGBWP will:

- Identify local labour market challenges and show how local areas are tackling these challenges. They will show how an area is contributing to economic growth, the ambition of an 80% UK employment rate, and wider GBW Outcomes
- Support other local strategies, and plans, including Local Growth Plans, Local Skills Improvement Plans and other health and work Strategies - In mayoral authorities, LGBWP plans should be guided by and support the regional objectives set out in their Local Growth Plan.
- Support integration of Jobcentre Plus / Jobs and Careers Service services into local areas. In addition, DWP will take these plans into consideration nationally and locally for future employment support policy design and development.
- Support local government partners, key stakeholders and wider public services, including the NHS and DWP, to manage and align current provision and to inform decisions on future commissioning, activity and support.
- Develop a whole system approach to tackling the supply and demand side challenges within local labour markets.

LGBWP must bring stakeholders together to ensure a unified understanding of local priorities and challenges, and what services and organisations are currently doing to address these. Local areas must draw from across the local system to develop a local plan of action and agree how partners will work together to review progress against their local plan and associated outcome indicators such as the local employment rate.

*Timeframes for delivery of LGBWP* - As a minimum all areas are expected to have initial plans covering inactivity completed and published by September 2025. However, due to the atypical

circumstances around newly formed Mayoral Combined Authorities Hull & East Yorkshire have been given dispensation to complete their LGBWP by the end of October 2025.

*LGBWP and Connect To Work* - Connect to Work is the first funding pillar received through the national Get Britain Working Strategy. In Hull and East Yorkshire Connect To Work aims to support 3,500 with a health condition, disability or significant barrier to gaining and retaining employment. The region will be in receipt of a c£13m investment over 4 years to achieve this. The programme currently sits with Hull City Council as accountable body, and working with East Riding of Yorkshire Council this programme is at Delivery Planning stage. Close working between Connect to Work and the Local Get Britain Working Plan will be vital to the success of both.

## 5. **Issues for Consideration**

### 5.1 *Structure of the Get Hull and East Yorkshire Working Plan -*

Following this initial consultation and a review of existing data a three-pillar model has been developed in order to deliver the Get Hull & East Yorkshire Working Local Plan.

The Get Hull & East Yorkshire Working Local Plan will conceptualise 'health' in the context of economic activity in three distinct ways which will be woven into the final document. These three conceptions are; Health as an industrial sector (the HEYCA area has a distinct strength in the Med-tech sector through local activity undertaken by Reckitts and Smith & Nephew) Health as prerequisite for optimising the local workforce potential and finally as an institution which delivers vital services, and which requires a workforce with specialised skills to deliver effectively. The final point includes the social care sector which is a significant employer and provides increasing vital services to the area.

The three-pillar approach for completing this plan has been designed to comprise:

#### **Pillar 1 – Evidence Base and Concept Model**

This pillar will include:

- Hull & East Yorkshire Economic Profile
- Labour Market Analysis and Economic Inactivity
- Driver and Root Causes of Economic Inactivity

- Concept Model for Economic Inactivity

## **Pillar 2 – Current System Model**

This pillar is likely to include:

- Current Employment and Skills System
- Current system analysis
- Stakeholder Engagement and Partnerships Mapping

## **Pillar 3 - Future Systems Model**

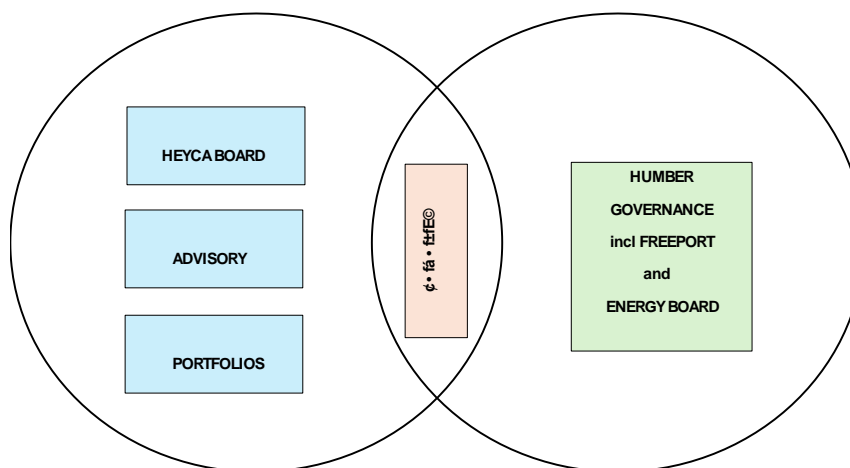
This Pillar will include:

- Strategic Framework & Vision
- Future Systems Design
- Priority Actions and Interventions
- Implementation Framework.

Evidence gathering and stakeholder engagement activity has commenced and is progressing at pace working towards the October deadline of submission of this plan to DWP.

*Governance of LGBWP* - HEYCA will be the accountable body for its LGBWP. A partnership structure for the LGBWP is currently in development which will provides an overarching board to oversee the development and delivery of this strategy. As such this board will be integrated into the emerging committee structure of HEYCA (see Figure 1 – Local Get Britain Working Board will be considered as a portfolio board) and link closely to the Connect to Work programme which is a key delivery plank of the LGBWP. Indicative membership of this LGBW Board includes LAs, DWP/ Jobcentre Plus, ICB, Public Health Lead, VCSE sector, Local Business rep, Skills rep and HEYCA. DWP require sign off of the LGBWP from the Integrated Care Board and Jobcentre Plus representatives. and any constituent upper-tier or unitary authorities prior to publication.

Figure 1 – Draft Governance Model -



## 6. **Equalities Impact Information**

- 6.1 The plan is squarely aimed at reducing inequalities in health, employment and earnings within the wider economy and contributing to greater economic prosperity and good work. No negative equalities impacts are expected.

## 7. **Options and Risk Assessment**

- 7.1 The primary risk associated with this strategy is one of meeting the DWP deadlines. HEYCA have secured full time member of staff on a seconded basis in an attempt to mitigate this risk.

## 8. **Legal Implications and Statutory Officer Comments**

- 8.1 None at this stage

## 9. **Financial Implications and Statutory Officer comments**

- 9.1 No financial implications for the HEYCA MCA at this time. An amount of funding has been made available from DWP for the production of this plan. This is contributing to the costs of seconding a member of staff to complete this work.

## 10. **Recommendations of the Overview and Scrutiny Committee**

- 10.1 The Overview and Scrutiny Committee considered this report at their meeting on 17 September 2025 and made the following recommendations:
- (1) That the document that is produced will identify clear methodologies and outcomes for how people in Hull and East Yorkshire with health issues are able to access quality / secure employment and also access the necessary transport.

- (2) That the Hull and East Yorkshire Combined Authority works with the two local authorities and the LGA to lobby government to ensure that the targets set for things like Connect to Work act as incentives and not disincentives for partners in the delivery of this scheme.

**Report of Andrew Hewitt Strategic Programme Lead - Employability & Health**

**Contact Officers:**

Anita Hallbrook – Programme Director – Employability, Health and Communities

Andrew Hewitt - Strategic Programme Lead - Employability & Health

**Officer Interests:**

None

**Appendices: none**

**Background Documents:**

Department for work and Pensions (DWP) published guidance on:

- The development of LGBWP ([Guidance for Developing local Get Britain Working plans \(England\) - GOV.UK](#)).
- Get Britain Working outcomes ([Get Britain Working outcomes - GOV.UK](#)).



**Report** to the Hull and East Yorkshire Combined Authority  
Executive Board

26 September 2025

**Notification of Intent – Exploration of a Combined Enhanced Bus Partnership Agreement (EBPA)**

**Report of the Chief Executive Officer and Head of Paid Services**

**Report Status:**

Public Item

This is a non-key decision.

Forward Plan reference: 20/25

**1. Purpose of the Report and Summary**

- 1.1 To seek approval from the Hull and East Yorkshire Combined Authority Executive Board to commence formal exploration into establishing a Combined Enhanced Bus Partnership Agreement (EBPA) across the MCA area, incorporating the administrative areas of Hull City Council and East Riding of Yorkshire Council.
- 1.2 This includes the commencement of a public and operator consultation process and an initial legal and financial review. The proposal is aligned with national policy developments, including the impending Buses Bill (No2).

**2. Recommendations**

- 2.1 It is recommended that the Board:
  - (1) Approves the intention to explore the development and opportunity created by a Combined Enhanced Bus Partnership Agreement (EBPA) for Hull and East Yorkshire.

- (2) Authorises officers to commence a consultation process with local bus operators, key stakeholders and organisations that represent the public in accordance with the Transport Act 2000 (as amended by the Bus Services Act 2017).
- (3) Ensures a legal and financial review is undertaken to assess the implications of forming a Combined EBPA.
- (4) Notes the relevance of the forthcoming Buses Bill and agrees to incorporate future statutory changes into the process as appropriate and under guidance from the DfT.

### 3. **Reasons for Recommendations**

- 3.1 The development of a Combined Enhanced Bus Partnership Agreement represents a strategic opportunity to improve bus governance and services across Hull and East Yorkshire. It will support the MCA's ambitions for integrated and sustainable transport and respond proactively to the evolving national policy environment.
- 3.2 Subject to Board approval, officers will begin the formal consultation and preparatory work, with a further detailed proposal to be brought forward in early 2026.

### 4. **Background**

- 4.1 The Hull and East Yorkshire MCA has the ambition, through its emerging Local Transport Plan and Bus Service Improvement Plan (BSIP) refresh, to improving bus services, increasing patronage, and delivering an integrated and accessible public transport system.
- 4.2 The MCA area currently contains two separate Enhanced Partnerships:
  - The Hull Enhanced Bus Partnership, led by Hull City Council; and
  - The East Riding of Yorkshire Enhanced Bus Partnership, led by East Riding of Yorkshire Council.

These arrangements have led to positive local outcomes but are constrained by differing governance, coordination, and service delivery structures.
- 4.3 In the context of devolution, there is now a strategic opportunity to align and integrate these partnerships under a Combined EBPA. This would provide a single statutory framework across the MCA area to deliver more consistent service standards, integrated ticketing, joint infrastructure planning, and strengthened oversight. It will also allow the MCA to explore and pre-empt new provisions



contained in the impending Buses Bill (No2) with the aim of improving the region in areas such as:

- declining bus patronage;
- poor rural connectivity;
- air quality challenges; and
- limited direct control of operators.

All these challenges may be considered the early opportunities of a Combined Enhanced Bus Partnership for Hull and East Yorkshire.

## 5. **Issues for Consideration / Consultation Process**

5.1 The Transport Act 2000 (as amended) and the DfT's EP Guidance requires that any proposals to create or vary an Enhanced Partnership be subject to:

- formal engagement with all local bus operators operating in the proposed EP area;
- organisations that represent local passengers - likely to be passenger groups, district and parish councils, community transport providers, and other relevant stakeholders;
- the Traffic Commissioners;
- the chief officer of police for each area to which the plan relates;
- such other persons as the authority thinks fit.

5.2 Subject to Board approval, the proposed consultation timetable will be:

Stage	Activity	Target Date
Stage 1	Operator engagement	Sept–Oct 2025
Stage 2	Stakeholder consultation	Oct–Nov 2025
Stage 3	Draft agreement and governance model	Dec 2025
Stage 4	Final approval and formal notice	Early 2026
Stage 5	Development of a formal EP Scheme and Plan for MCA Board Approval	Early 2026

6. **Equalities Impact Information**

- 6.1 As part of any consultation process the needs of those with protected characteristics will be a key area of focus alongside the safety of all passengers.

7. **Options and Risk Assessment**

Risk | Mitigation

- 7.1 Lack of operator consensus | Early and continuous engagement with operators and the EP Operator Groups (EPOGs).
- 7.2 Legal challenge or delay | Legal review of all proposals and adherence to statutory process.
- 7.3 Impact of national policy shifts | Flexibility to revise proposals in line with the Buses Bill No 2 or updated DfT guidance.

8. **Legal Implications and Statutory Officer Comments**

- 8.1 The formation of a Combined EBPA would be governed by Sections 138A to 138S of the Transport Act 2000, as amended by the Bus Services Act 2017.
- 8.2 The MCA has powers to vary, revoke, or create Enhanced Partnership Schemes (EPS) and Enhanced Partnership Plans (EPP), provided statutory consultation and publication requirements are fulfilled.
- 8.3
- 8.4 The Combined EBPA must clearly define the EP Plan area, the governance structure, operator requirements, and enforcement mechanisms. This will form a separate EP Scheme and an EP Plan
- 8.5 which together will be developed and presented to a future MCA Board, anticipated to be in early 2026.

Legal advice will be required to ensure the appropriate revocation or modification of existing individual EPs and to validate the statutory process.

In addition, the anticipated Buses Bill (expected to be introduced to Parliament in Autumn 2025) may provide additional powers to the MCA related to franchising, operator transparency and data provision. It will likely include zero-emission bus mandates which in operation provide for cleaner air and may support increased bus patronage. Officers will monitor the Bill's progress and ensure any new statutory provisions are factored into the Combined EBPA development.

9. **Financial Implications and Statutory Officer comments**

- 9.1 The development of a Combined EBPA will require dedicated officer time, legal support, and potentially external technical consultancy. External support will be funded from existing transport programme budgets and is estimated at c.£15-18k.
- 9.2 This programme budget was retained by the MCA in May for just this type of purpose, with the bulk of the funding passported to Local Authorities. Link: [\(2025.05.28 - Executive Board - Meetings – Hull and East Yorkshire Combined Authority\)](#)
- 9.3 Longer-term financial implications may arise from commitments made within the EBPA (e.g. infrastructure investment, fare caps, revenue-sharing mechanisms), which will be subject to separate approval.
- 9.4 The EBPA framework can also act as a lever for securing future government funding under a unified MCA-wide transport strategy.

**Contact Officers:**

Will Dunnett, Interim Strategic Transport Advisor  
Will.Dunnett@hullandeastyorkshire.gov.uk

**Appendices:**

- Appendix 1 – Draft Consultation Plan

- Appendix 2 – Map of Proposed EP Area

### **Background Documents:**

Report, 28.05.2025, Executive Board, 'Local Transport Funding'

## **Appendix 1 – Draft Consultation Plan: Enhanced Partnership Development**

Start Date: September 2025

### Purpose of the Consultation

To ensure statutory and stakeholder input into the development of an Enhanced Partnership Plan and Scheme(s) (EP) under the Bus Services Act 2017, and to build stakeholder support for improvements to the local bus network.

### 1. Consultation Objectives

- Fulfil statutory consultation requirements under the Bus Services Act 2017 and associated regulations
- Engage operators, councils, and wider stakeholders on the EP proposals
- Refine the EP Plan and Scheme(s) based on feedback
- Promote transparency and co-design of local bus service improvements.

### 2. Proposed Timeline

Stage	Activity	Date
Pre-Engagement	Operator and local authority briefing sessions	August - September 2025
Statutory Consultation Launch	28-day formal consultation (public and stakeholders)	September - December 2026
Review of Consultation Feedback	Analysis and amendments to draft Plan and Scheme(s)	January 2026

Preparation	Draft EP Plan and Scheme(s) finalised for consultation	January 2026
Final Decision & EP "Made"	MCA Board approval and formal publication	February - March 2026

### 3. Statutory Consultees

Under the Bus Services Act 2017, the following must be consulted:

- all operators of local bus services that would be affected by any of the proposals;
- organisations that represent local passengers;
- other local authorities that would be affected by the proposals;
- the Traffic Commissioners;
- the chief officer of police for each area to which the plan relates;
- Transport Focus;
- the Competition and Markets Authority (CMA); and
- such other persons as the authority thinks fit.

This list has also been checked against the DfT's EP Guidance.

### 4. Engagement Methods

Stakeholder Group	Method
Bus Operators	Direct meetings, written briefings, workshop
Local Authorities (incl. parish)	Written consultation, officer liaison
Disability / Access / Protected Characteristics Groups	Focus groups or targeted sessions
CMA, Traffic Commissioner	Formal written consultation

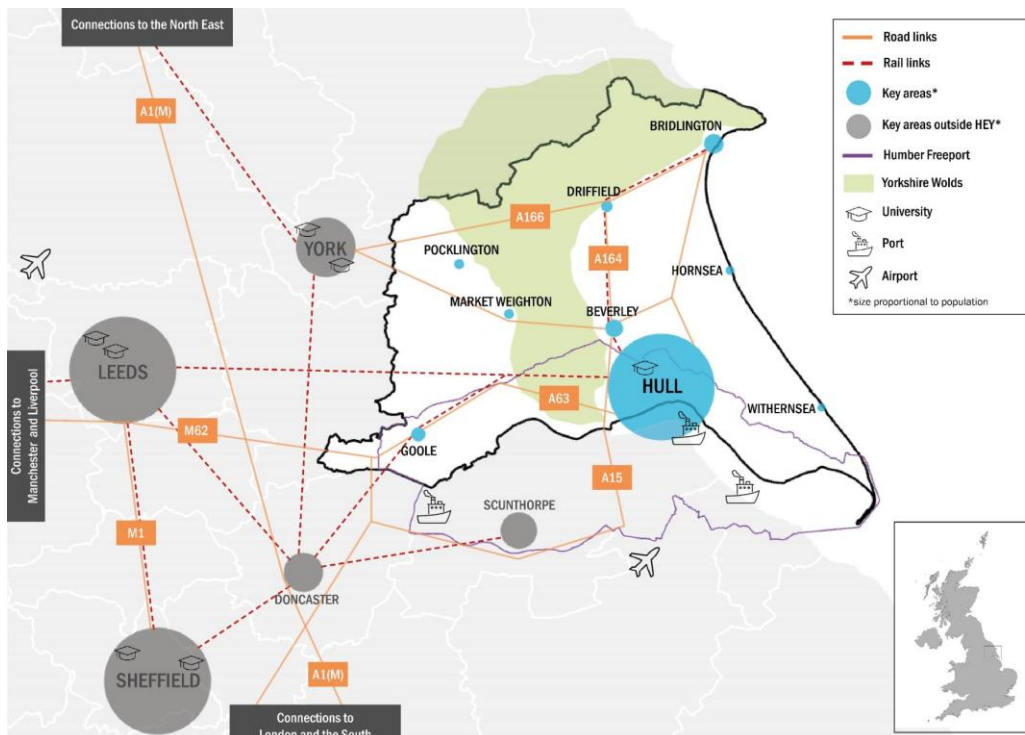
### 5. Communications Approach

- Publish EP consultation documents on MCA website

- Use local media, council newsletters, and social media to promote public awareness
  - Provide printed copies at libraries and council offices for accessibility
  - Offer alternative formats (e.g. large print, Easy Read) on request.
6. Governance and Reporting
- A Consultation Report will be prepared summarising feedback and responses
  - Report will inform final EP Plan and Scheme amendments
  - Final approval to be sought via MCA Board in February 2027.
7. Responsible Leads
- Project Owner: MCA Transport Lead
  - Consultation Coordinator: MCA Public Engagement Officer / Transport Officer
  - Operator Liaison: All Constituent Authority Transport leads.

## Appendix 2 – Map of Proposed Combined Enhanced Bus Partnership Area

Hull and East Yorkshire is bordered in black below.





**Report** to the Hull and East Yorkshire Combined Authority

26 September 2025

## **Hull and East Yorkshire Local Nature Recovery Strategy**

**Report** of the Chief Executive

### **Report Status:**

This item is not exempt

Therefore exempt reasons are not applicable

This is a non-key decision.

### **1. Purpose of the Report and Summary**

- 1.1 The Government has made legally binding commitments to end the decline of nature and support its recovery. To support this, the Department for Environment, Food, and Rural Affairs (DEFRA) has required the development of Local Nature Recovery Strategies covering the whole of England with no gaps or overlaps.
- 1.2 Local Nature Recovery Strategies (LNRS) are spatial strategies designed to prioritise action for nature restoration and improvement, aiming to create a "bigger, better, and more joined-up" network of more areas of habitat across the country. They are a material consideration within the planning system, intended to direct Biodiversity Net Gain delivery and inform future planning decisions. LNRS's also consider societal co-benefits for issues like flood management, soil health, water quality and impacts for public health.
- 1.3 East Riding of Yorkshire Council (ERYC) was appointed the Responsible Authority for developing the Hull and East Yorkshire Local Nature Recovery Strategy (HEY LNRS) with Hull City Council and Natural England designated as Supporting Authorities. In June 2025 DEFRA confirmed HEYCA as a Supporting Authority for the HEY LNRS. The HEY LNRS agrees priorities for nature recovery and proposes actions across the region.

- 1.4 ERYC has undertaken a number of engagement events across the area to maximise opportunities for stakeholders to contribute to the development process. This has included meetings with community groups, residents, species experts, and specific sessions for landowners, with a particular focus on the farming sector. The HEY LNRS statutory consultation has now closed and required revisions approved by the project Board. This paper seeks to notify Hull and East Yorkshire Combined Authority (HEYCA) of the next steps and their role in the approval process.

## 2. **Recommendations**

- 2.1 That the Board acknowledges HEYCA's role as a Supporting Authority and agrees to review the HEY LNRS as part of the Supporting Authority consultation process prior to publication.
- 2.2 That the Board agrees if appropriate to confirm in writing that it supports the content of the HEY LNRS in advance of the consultation deadline, confirming that there are no objections to publication.

## 3. **Reasons for Recommendations**

- 3.1 The HEY LNRS has been developed following all regulations and statutory guidance and has the support of statutory agencies in moving to publication. Pre-publication consultation with Supporting Authorities is a statutory element of the LNRS development process.

## 4. **Background**

- 4.1 England is one of the most nature-depleted countries in the world and the government has made legally binding commitments to end these declines and support nature recovery.
- 4.2 Government appointed 48 responsible authorities across England to lead the development of locally led strategies to identify how to deliver nature recovery. ERYC was appointed the Responsible Authority for developing the HEY LNRS in May 2023.
- 4.3 Responsible Authorities were supported by Supporting Authorities, which in our region were Hull City Council and Natural England. A supporting authority for a local nature recovery strategy is any authority where the strategy area wholly or partly includes the area to which the authority relates, an authority listed in section 105(2)(a) to (e) of the Environment Act 2021, and Natural England. ERYC has worked closely with the Supporting Authorities who have provided their time and expertise. Where combined authorities existed, they were appointed as Responsible Authorities for development of LNRS. Where combined authorities came into existence during the development process, they became Supporting Authorities as defined in Regulation 3 of The Environment (Local Nature Recovery Strategies) (Procedure) Regulations 2023.



- 4.4 Responsible Authorities were awarded differing amounts of funding based on a national funding formula. This funding has been used to develop the HEY LNRS by employing specialist data and mapping support and ensuring that full and proper engagement takes place with partners, stakeholders, and residents. The statutory elements of the HEY LNRS that have been produced are:
- A description of the Hull and East Yorkshire area and its opportunities for nature recovery.
  - A Local Habitat map (Nature Recovery Network) that includes a baseline habitat layer and a priorities for nature recovery layer.
  - A list of priorities and measures. Priorities are 'the end results that the strategy is seeking to achieve'. Measures are 'specific practical actions to achieve'. These are the suggested activities that, if done properly, would help to deliver the agreed priorities.
- 4.5 Priorities and measures are split into seven broad habitat groupings. These are: Farmland Practice, Marine Inlets and Transitional Waters, Rivers and Standing Water, Urban, Woodland, Trees and Hedgerow, Grass and Heathland, and Coast.
- 4.6 In July 2025, DEFRA confirmed that they are confident that the HEY LNRS will meet the publication deadline of January 2026 established by government. As a result, additional funding has been released to ERYC to support the transition to LNRS delivery during 2025/26. At this stage, no further financial support has been confirmed to support delivery. This limits ERYC's ability to plan activity and secure resources beyond the current financial year.
- 4.7 Significant work has been undertaken to develop the HEY LNRS, including a large and detailed engagement exercise to ensure voices from across Hull and East Yorkshire were able to input into the strategy.
- 4.8 A Board was created with key stakeholders from across Hull and East Yorkshire including representatives from ERYC, Hull City Council, Natural England, Hull and East Yorkshire Local Nature Partnership, National Farmers Union, Countryside and Land Business Association, North and East Yorkshire Ecological Data Centre, and Yorkshire Wildlife Trust.
- 4.9 In addition to the Board, three working groups oversaw specific elements of the HEY LNRS development. These working groups consisted of a Technical Group, a Collaborative Development Group, and a General Interest Group which oversaw stakeholder engagement, data and mapping, and habitat and species prioritisation.
- 4.10 To ensure broad support and to benefit from the widest range of knowledge and skills, 30 different engagement activities have been held over the last 18 months. These used workshops, webinars,

surveys, and 1:1 interviews, in addition to a website to inform the priority setting process, locations for actions and habitat measures garnering views from technical specialists, elected officials, business, farmers and general public.

- 4.11 Following regulatory requirements, the draft HEY LNRS was shared with Supporting and Neighbouring Authorities for a period of no less than 28 days prior to consultation, which concluded on 31 January 2025.
- 4.12 During this period the draft, HEY LNRS was presented to a Natural England panel on 13 January 2025. The panel found the HEY LNRS had met all the criteria, however, they suggested some minor amendments to be made to the document and the interactive map to improve readability and functionality. These suggestions were implemented in the version presented for statutory consultation and publication.

## 5. **Issues for Consideration**

- 5.1 The Hull and East Yorkshire Mayoral Combined Authority was established after approval to proceed to statutory consultation was granted. As such, HEYCA became recognised as a Supporting Authority in June 2025 after Mayoral elections and have not been involved in the development process.
- 5.2 Statutory consultation was open from 9 May 2025 - 16 June 2025. Responses have been reviewed and changes approved by the HEY LNRS Technical Committee and at Board level.
- 5.3 Prior to publication Responsible Authorities must provide Supporting authorities with an intended date of publication after which Supporting Authorities have 28 days to submit a “publication advisory notice” if the Supporting Authority considers any element of the final LNRS to be materially deficient or cannot be justified as per Regulation 15 of The Environment (Local Nature Recovery Strategies) (Procedure) Regulations 2023.
- 5.4 Should HEYCA approve of the LNRS moving to publication within the 28 days period under Section 15 of The Environment (Local Nature Recovery Strategies) (Procedure) Regulations 2023 then confirmation in writing to East Riding of Yorkshire Council could allow the approval process to be expedited.
- 5.5 ERYC is currently the Responsible Authority for the HEY LNRS, however the Devolution White Paper, published in December 2024, identifies that Combined Authorities may take a more strategic role in the development and delivery of future iterations of LNRS.

## 6. **Equalities Impact Information**

- 6.1 A Rapid Health Impact Assessment Tool and Equality Analysis Screening Tool have been completed for the HEY LNRS (ref. EA0354). No negative impacts were identified so a Stage 2 analysis was not required. Several positive impacts were identified, including benefits to communities, mental health, and air quality. The YorConsult procurement framework was used for the strategy development to ensure value for money, and a risks and opportunities register has been regularly reviewed throughout the development process.
- 6.2 The development of the HEY LNRS has been a comprehensive and collaborative process, engaging a wide range of stakeholders across the region. Through extensive engagement, expert input, and careful consideration of local priorities, the draft HEY LNRS has been shaped to support nature recovery and deliver wider environmental benefits to align with the needs and ambitions of our stakeholders and communities.

## 7. **Options and Risk Assessment**

- 7.1 **Option One** – to respond to the consultation supporting publication if the LNRS is not considered to be materially deficient (preferred option).

The draft HEY LNRS has already been subject to a 28-day consultation with Hull City Council and Natural England prior to public consultation as well a review panel consisting of Defra bodies in January 2025. This option will improve likelihood of achieving the preferred publication timeline.

**Option Two** – to not respond.

As a new organisation, this is the first opportunity the Combined Authority has to provide support for the HEY LNRS and the nature recovery agenda. Not responding could be perceived as being ambivalent or unsupportive of the agenda.

## 8. **Legal Implications and Statutory Officer Comments**

- 8.1 LNRS are a legal requirement under the Environment Act 2021, establishing a framework for nature recovery in England.
- 8.2 LNRS will become a material consideration in the planning process and Local Plans and strategies must show due regard for LNRS and are a key mechanism for delivering Biodiversity Net Gain (BNG) as established by the Environment Act 2021.
- 8.3 The Environment (Local Nature Recovery Strategies) (Procedure) Regulations 2023 requires that prior to publication a Responsible Authority must provide its final Local Nature Recovery Strategy to all Supporting Authorities for the Local Nature Recovery Strategy and, at the same time, the responsible authority must inform the supporting

authorities in writing of its intended date for publication of its Local Nature Recovery Strategy.

9. **Financial Implications and Statutory Officer comments**

- 9.1 There are no financial implications arising from the recommendations within this report.

**Contact Officers:**

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**Officer Interests:**

None

**Appendices:**

**Glossary/Abbreviations:**

HEY LNRS	Hull and East Yorkshire Local Nature Recovery Strategy
DEFRA	Department for Environment, Food, and Rural Affairs

**Background Documents:**

Hull and East Yorkshire Local Nature Recovery Strategy (Draft)

[Local Nature Recovery Strategy Regulations](#)

[Local Nature Recovery Strategy Guidance](#)

Hull and East Riding Local Nature Recovery Strategy: Natural England comments on the pre-consultation draft

Draft Nature Recovery Network Map