



Agenda

Overview and Scrutiny Committee

Date: **Wednesday 21 January 2026**

Time: **2.00 pm**

Place: **Ergo Business Centre**

Membership

Councillor Richard Meredith	(Chair)
Councillor Tom Astell	
Councillor Jonathan Bibb	
Councillor Mark Collinson	
Councillor Steve Gallant	
Councillor Darren Hale	
Councillor Denis Healy	
Councillor Barbara Jeffreys	
Councillor Shane McMurray	
Councillor Christine Randall	
Councillor Sarita Robinson	
Councillor Gary Wareing	

For any further information relating to committee, agenda, reports, apologies and substitutions please contact the Democratic Services Officer, Poppy Young, at Poppy.Young@hullcc.gov.uk or call Democratic Services on 01482 614872.

To discuss any issues relating to wider scrutiny matters, please contact Governance Lead and Statutory Scrutiny Officer, Kunwar Khan, at Kunwar.Khan@hullandeastyorkshire.gov.uk.

Item	Page(s)	Suggested Timings (pm)
1. APOLOGIES To note the apologies for absence received in advance of the meeting. <i>(Please notify Democratic Services before the meeting)</i>	N/A	3 Minutes (2.00 – 2:03)
2. NAMED SUBSTITUTES To note the details of any named substitute (councillor) to attend the meeting in place of a member of the committee. <i>(Please notify Democratic Services in advance of the meeting)</i> .	N/A	2 Minutes (2:03 – 2:05)
3. DECLARATIONS OF INTEREST To receive declarations of interest in respect of agenda items.	N/A	5 Minutes (2:05 – 2:10)
4. MINUTES OF THE MEETING HELD ON 19TH NOVEMBER 2025 To approve the minutes as a true and correct record.	4	5 Minutes (2:10 – 2:15)
5. FINANCIAL PLAN 2026-2027 to 2029-30 To receive an update on the budget and financial plan 2026-2027. Report Author/Lead Officer: Julian Neilson, Director of Finance and Statutory Section 73 Officer	12	45 minutes (2:15 – 3:00)
6. LOCAL GROWTH PLAN – STAGE 2 CONSULTATION To receive an update on the Local Growth Plan – Stage 2 consultation. Report Author/Lead Officer: Steve Skelton, Prosperity/Investment Strategy Lead	23	60 minutes (3:00 – 4:00)
7. CABINET FORWARD PLAN To note the Cabinet Program Plan.	36	5 minutes (4:00 – 4:05)
8. SCRUTINY WORK PROGRAMME To note the Scrutiny Work Programme as approved at the O&S Committee meeting on 19 th November 2025. Report Author/Lead Officer: Kunwar Khan, Governance and Scrutiny lead	48	5 minutes (4:05 – 4:10)
9. Date of the next meeting: 18 March 2026		

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Hull and East Yorkshire Combined Authority
Overview and Scrutiny Committee

19th November 2025 2.00pm

Ergo, Bridgehead Business Park, Hessle

PRESENT:

Councillors Meredith (Chair), Astell, Bibb, Collinson (M.), Gallant, Hale, Healy, Jeffreys, McMurray, Randall, Robinson and Wareing.

IN ATTENDANCE:

M. Heppell (Strategic Director of Human Resources and Operational Delivery), K. Khan (Governance and Scrutiny Lead), A. Menzies (Interim Chief Executive), T. Maione (Interim Monitoring Officer), and P. Young (Democratic Services Officer).

Mayor Campbell – minute 11.

S. Skelton (Investment Lead) – minutes 11 and 12.

APOLOGIES:

None.

Minute No.	Description/Decision	Action By/Deadline
PROCEDURAL ITEMS		
9.	DECLARATIONS OF INTEREST No declarations of interest were received in relation to the items that follow below.	
10.	MINUTES OF THE MEETING HELD ON 17TH SEPTEMBER 2025 The Democratic Services Officer submitted the minutes of the meeting of this Committee held on Wednesday 17 September 2025 for approval. The Committee noted and agreed corrections to typographical errors, amendments to Minute 7 wording regarding eligibility criteria, isolation and updates to Members' names and initials as outlined below.	

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	<p>Agreed –</p> <ul style="list-style-type: none"> a. The typographical errors and spelling mistakes in the minutes of the meeting held on 17 September 2025 be noted and corrected; b. Point two of minute 7 be amended to read: ‘That there were concerns that an eligibility criteria had not yet been published; and it was suggested that a grant tiering system and maximum grant amount was required with proportional and appropriate requirements’; c. The phrasing ‘isolation needs to be included as a measure alongside deprivation when determining both eligibility and priority’ as point 6 to minute 7; d. Councillor Gallant’s named substitute be amended to Councillor Cantrell; e. The initials of Councillors be enclosed in brackets next to those who share the same last name; f. Councillor Hale’s first name be amended to the correct spelling, and g. Subject to the above changes, the minutes of the meeting held on Wednesday 17 September 2025, are agreed, and having been printed and circulated, be taken as read, and correctly recorded and signed by the Chair. 	<p>a–g. Democratic Services Officer</p>
11.	<p>HEYCA GAMEPLAN</p> <p>The Investment Lead, accompanied by the Mayor, presented the draft Hull and East Yorkshire Gameplan highlighting key points from the report.</p>	

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<p>The Committee was informed that the draft Gameplan was an overarching document of priorities for the Combined Authority and that further data and deliverables would be incorporated. The Committee noted that an update would be provided at the February Teams briefing to measure progress and deliverables.</p> <p>The Committee thanked the Mayor and Lead Officer for their presentation and proceeded to scrutinise the draft Gameplan, raising the following key lines of enquiry:</p> <p><u>Data & Measurement</u></p> <ul style="list-style-type: none">i. Include relevant Key Performance Indicators (KPIs) to monitor and track changes.ii. Populate outcomes with baseline data and provide annual updates.iii. Provide regular progress reporting against key priorities. <p><u>Youth Engagement</u></p> <ul style="list-style-type: none">i. Amend Not in Education, Employment and Training (NEET) age bracket to 14–24 as it affects deprivation.ii. Explore ways to engage young people, including an option of creating a Youth Advisory Board or similar.iii. Strengthen Further Education/Higher Education (FE/HE) partnerships with employers and explore tangible ways to address graduate retention. <p><u>Sector Issues</u></p> <ul style="list-style-type: none">i. Recognise the fishing industry within the agro-food sector and address challenges attracting new entrants.ii. Address rural transport issues that may affect delivery and accessibility. <p>The Lead Officer noted the comments and questions with a view to incorporate relevant points</p>

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	<p>in the updated Game Plan. The Mayor thanked the Committee for their time and input.</p> <p>Agreed –</p> <ol style="list-style-type: none"> a. The Committee notes the prior endorsement of the draft HEYCA Gameplan (Appendix A) by the HEYCA Board; b. That isolation and deprivation strategies become key priorities across education, employment, skills, transport, housing, as well as health & wellbeing and captured accordingly in the Gameplan; c. That representations be considered by HEYCA to Government on how data is captured and particularly what measures are applied to youth provision and pathways into employment; d. That the outcomes timetable be populated with baseline data and periodic progress reports against key priorities highlighting options, opportunities and obstacles be provided; e. That the Gameplan develops strategic and tangible targets, including delivery targets, to evidence progress in a periodic update to the Committee; f. That the most effective ways of engaging with young people, including an option of forming a Youth Advisory Board be explored, and g. Subject to recommendations outlined above, the Overview and Scrutiny Committee, commends the roadmap that is the Gameplan, recognise statutory 	<p>b, d-g. Investment Lead</p>
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	<p>requirements, and stress that delivery must pass the “so what?” test.</p>	
12.	<p>LOCAL GROWTH PLAN</p> <p>The Investment Lead presented a report outlining the overall approach and current activity to develop a Local Growth Plan (LGP) for Hull & East Yorkshire Combined Authority as part of Stage 1 consultation.</p> <p>The Committee noted that the Combined Authority is statutorily required to produce an LGP to assess regional strengths, challenges and identify growth priorities. Stage 1 seeks to identify opportunities, with targeted Stage 2 consultation planned for 2026.</p> <p>During the discussion, the Committed raised the following key lines of enquiry:</p> <p><u>Infrastructure Requirements</u></p> <ul style="list-style-type: none"> i. Grid capacity to support energy storage and future-proof the region’s energy resilience. ii. Partnerships and connections with transport stakeholders to coordinate local transport solutions effectively. iii. Comprehensive planning for transport, digital and energy infrastructure to address reliability, timing, redundancy and route planning which was critical for both rural and urban connectivity. <p><u>Economic Priorities</u></p> <ul style="list-style-type: none"> i. The central role of Small and Medium-sized Enterprises (SMEs) in driving local economic growth. ii. High street prosperity as a cornerstone for community vitality and local commerce. iii. Job quality and availability, ensuring employment opportunities are sustainable and attractive. 	

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	<p>iv. Protection of key sectors, including food production and fishing, which underpin regional identity, economic stability and sustainability.</p> <p><u>Engagement & Accessibility</u></p> <ul style="list-style-type: none"> i. Consultation materials must be clear, transparent and accessible to all stakeholders. ii. Address transport accessibility challenges for households without access to a car, particularly in rural areas, those on lower socio-economic indicators, or with health and disability issues. iii. Ensure prosperity benefits residents as well as businesses and local enterprises, embedding inclusivity in economic strategies. <p>Agreed –</p> <ul style="list-style-type: none"> a. That the Committee notes the contents of the report; b. That the Committee agrees to receive the draft Local Growth Plan for further consultation in 2026 ahead of adoption by the HEYCA Board; c. That the Committee recommends increased emphasis on Small and Medium-sized Enterprises, high-street prosperity and appropriately scaled local initiatives; d. That consultation results from major stakeholders show how feedback informs delivery plans, any obstacles arising from national actions, enabling scrutiny and legislative calls if needed; e. That clarity be sought on accessibility to aid engagement and local buy-in; f. That proposals to enhance all types of investment and jobs through transport, 	
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	<p>digital, and infrastructure; specifically with regards to quality, storage, and capacity (eg grid and reservoir capacity);</p> <ul style="list-style-type: none"> g. That the Local Growth Plan includes timings, regularity, reliability, redundancy, and route planning in infrastructure strategies; h. That Local Growth Plans and Prosperity Strategies clearly identify and embed transport requirements affecting delivery; i. That the HEYCA priorities and flagship principles be presented at the January meeting; j. That the Committee supports promotional efforts to champion the region in sectors where it has the potential to lead nationally and internationally (e.g., hydrogen, fishing, and tourism aspects). 	b–j. Investment Lead
13.	<p>EXECUTIVE BOARD FORWARD PLAN</p> <p>The Committee reviewed the Executive Forward Plan.</p> <p>Agreed – The Committee noted the Executive Board Forward Plan.</p>	
14.	<p>OVERVIEW AND SCRUTINY WORK PROGRAMME</p> <p>The Governance and Scrutiny Lead submitted a report for the Overview and Scrutiny Committee to consider and agree the draft Scrutiny Work Programme for 2025–2026 following a successful scrutiny workshop on 29 October 2025.</p> <p>The Committee was advised that the Get Britain Working Plan would be discussed at a Teams briefing in April.</p> <p>The Committee noted that two additional Teams briefings on Transport and the HEYCA Gameplan would be arranged for December 2025 and January 2026.</p>	

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	<p>Agreed –</p> <ul style="list-style-type: none"> a. That the Committee notes the changes reflecting the feedback provided by Members, and b. That the Committee approves the Scrutiny Work Programme 2025-26. 	<p>a–b. Governance and Scrutiny Lead</p>
15.	<p>DATE OF THE NEXT MEETING: 21ST JANUARY 2026</p> <p>The Committee was informed that the next meeting would take place on Wednesday, 21 January 2026 at 2:00 pm.</p> <p>The Committee noted that a Teams briefing on transport would be scheduled for the third week of December and confirmed with Members.</p> <p>The Chair informed the Committee that they would check if the March meeting was to be rescheduled due to local elections in Hull.</p> <p>Agreed –</p> <ul style="list-style-type: none"> a. That a Teams briefing for December be scheduled and confirmed with Members, and b. That the Chair considers if the March meeting date be reviewed considering the local elections in Hull. 	<p>a–b. Governance and Scrutiny Lead</p>

Report for Overview & Scrutiny Committee

Report Title	Financial Plan 2026-27 to 2029-30
Meeting date	21 January 2026
Executive date or Forward Plan reference (if applicable)	February 2026 (to be confirmed)
Key Decision	Yes
Classification:	Public
Report author/owner	Julian Neilson, Interim Director of Finance (Section 73 Officer)
Appendix	1 – Executive Board draft report: Financial Plan 2026-27 to 2029-30

1. Purpose

To enable pre-decision scrutiny of the authority's proposed 2026-27 budget and financial plan 2026-27 to 2029-30.

2. Executive summary

- Proposal:** This report presents a balanced budget proposal for the authority in respect of 2026-27, alongside a medium term financial plan. The draft report for the Executive Board is attached at Appendix 1.
- Context:** The revenue budget reflects expected growth in the organisation following its first year of operation, as it establishes its structure and operations to fulfil its remit. The degree of change in estimates can be particularly volatile at this early stage of the organisation's life cycle, whilst the required size and scope of the organisation is developed alongside transition of responsibilities from the constituent councils and emerging funding streams with associated requirements. Income and expenditure estimates within the budget will be subject to change and refinement as these become more certain.
In addition, the budget reflects new funding streams to the authority in accordance with duties and responsibilities which will take effect from 1 April 2026.
- Issues the proposal seeks to address:** The requirement for the authority to set a balanced budget for the forthcoming year by 1 March of the preceding

year, alongside a Section 25 statement from the chief financial officer on the robustness of estimates and the adequacy of the authority's financial reserves.

- **Legal basis:** Local Government Act 1985, Local Government Finance Act 1992, Local Government Act 2003.
- **Indicative timetable in main report:** The Executive Board is required by statute to approve a balanced budget for 2026-27 by 1 March 2026.
- **Financial headlines:** The proposed revenue budget for 2026-27 totals £39.5m, inclusive of operating costs of £6.7m. The proposed capital budget for 2026-27 totals £65.5m.
- **Risks noted:** Organisational growth and development, national pay awards, inflation, and uncertainty over grant funding levels and delivery.
- **Equalities:** There are no equality implications arising from the approval of the proposed budget. Delivery of programmes of work within the budget may have equality implications which will be assessed and addressed as these programmes are developed.

3. Recommendations

The Overview and Scrutiny Committee is invited to:

- i. Comment on the proposed 2026-27 budget and financial plan 2026-27 to 2029-30.
- ii. Consider whether to submit any recommendations on these proposals to the Executive.

Report to: Hull & East Yorkshire Combined Authority

Date: XX February 2026

Financial Plan 2026-27 to 2029-30

Report of the Interim Director of Finance (Section 73 Officer)

1. Purpose of the Report and Summary

- 1.1 This report presents the authority's proposed revenue budget and medium term financial plan for the period 2026-27 to 2029-30, alongside a forecast capital investment programme budget, for approval by the Executive Board. Each year, Hull & East Yorkshire Combined Authority (HEYCA) must set a balanced budget for the following financial year, by 1 March of the preceding year.
- 1.2 The proposed revenue budget for 2026-27 totals £39.5m, inclusive of operating costs of £6.7m. The proposed capital budget for 2026-27 totals £65.5m. There are additional grants expected during 2026-27 which are not included in the budget proposals where funding allocations have yet to be published and there is no reasonable estimate of the expected allocation. The direct costs associated with delivery of these grants is also excluded from the plan. Any grant funding streams not represented in the budget will be added as supplementary budgets once they have been confirmed, in accordance with HEYCA's financial regulations.
- 1.3 As Section 73 Officer, in accordance with my statutory responsibilities, I have reviewed the robustness of the estimates and the adequacy of the authority's reserves and cash balances to manage the financial risks it faces, and I have concluded that these are sufficient to sustain the continuing operation of the authority over the medium term whilst managing known financial risks.

2. Recommendations

- 2.1 It is recommended that the Executive Board approves:
 - i. the proposed revenue budget, inclusive of a council tax precept of zero, for the 2026-27 financial year,
 - ii. the capital investment programme budget for 2026-27 to 2029-30, and
 - iii. the medium term financial plan for the period 2026-27 to 2029-30.

3. Reasons for Recommendations

- 3.1 In common with other public bodies and local partners, the MCA is required to set a balanced revenue budget every financial year. This budget must be approved by the

Executive Board by 1 March of the preceding financial year. In addition, it is best practice to produce a medium term financial plan that takes account of forecast future expenditure, funding, and the requirements for use of reserves, alongside a budget for deployment of capital funding due to the authority.

4. 2026-27 Revenue Budget and Medium Term Financial Plan

4.1 The medium term financial plan at Table 1 contains the proposed revenue budget for 2026-27 and projected annual revenue budgets for the following three financial years.

	2025/26 Base Budget £m	2026-27 Proposed Base Budget £m	2027-28 Projected Base Budget £m	2028-29 Projected Base Budget £m	2029-30 Projected Base Budget £m
Operational Costs					
Employee Costs	2.198	5.181	6.243	6.369	6.497
Members Allowances and Expenses	0.191	0.197	0.201	0.205	0.209
Travel & Subsistence	0.043	0.100	0.102	0.104	0.106
Corporate Services via SLAs	0.626	0.646	0.659	0.672	0.686
Mayoral Election	1.352	-	-	-	1.500
Supplies & Services	0.351	0.500	0.510	0.520	0.531
Premises	0.110	0.113	0.116	0.118	0.120
Total Operational Costs	4.871	6.737	7.831	7.988	9.649
Investment Programme					
Investment Fund	5.708	5.223	4.898	4.745	3.084
UK Shared Prosperity Fund	7.022	-	-	-	-
Local Growth Fund	-	4.750	3.750	3.750	3.750
Adult Skills Fund	-	15.584	15.584	15.584	15.584
Bus Services Fund	-	6.724	6.724	6.724	6.724
Consolidated Active Travel Fund	0.449	0.449	0.449	0.449	0.449
Rural England Shared Prosperity Fund	0.540	-	-	-	-
Community Investment Fund	1.000	-	-	-	-
Total Investment Programme	14.719	32.730	31.405	31.252	29.591
TOTAL REQUIREMENTS	19.590	39.467	39.236	39.240	39.240
Capacity Fund	- 2.000	- 1.640	- 1.640	- 1.640	- 1.640
NI Contributions Grant	- 0.140	-	-	-	-
Local Transport Resource Funding	- 0.634	- 0.634	- 1.403	- 1.407	- 1.407
Investment Fund	- 8.670	- 8.670	- 8.670	- 8.670	- 8.670
UK Shared Prosperity Fund	- 6.534	-	-	-	-
Local Growth Fund	-	- 5.000	- 4.000	- 4.000	- 4.000
Consolidated Active Travel Fund	- 0.449	- 0.449	- 0.449	- 0.449	- 0.449
Get Britain Working	- 0.100	- 0.100	- 0.100	- 0.100	- 0.100
Rural England Shared Prosperity Fund	- 0.540	-	-	-	-
Adult Skills Fund	-	- 16.000	- 16.000	- 16.000	- 16.000
Local Authority Bus Grant	-	- 6.724	- 6.724	- 6.724	- 6.724
Investment Income	- 0.523	- 0.250	- 0.250	- 0.250	- 0.250
TOTAL RESOURCES	- 19.590	- 39.467	- 39.236	- 39.240	- 39.240
Budget Surplus (-) / Deficit (+)	-	-	-	-	-

Table 1: Revenue budget - medium term financial plan 2026-27 to 2029-30

4.2 The revenue budget compromises projected operational costs (the costs of running the organisation including staffing, premises, contracted services, etc) and an investment programme which reflects projected grant funding available for

investment after operational costs have been deducted. It proposes that associated operational costs will be top-sliced from specific grants.

- 4.3 It must be emphasised that the financial plan represents income and expenditure estimates which will be subject to change and refinement as they become more certain. The degree of change in estimates can be particularly volatile at this early stage of the organisation's life cycle, whilst the required size and scope of the organisation is developed alongside transition of responsibilities from the constituent councils and emerging funding streams with associated requirements. The following paragraphs explain the key assumptions on which estimates are based.
- 4.4 **Employee costs** are based on the senior leadership structure approved by the board plus assumptions on posts required below senior leadership level as the organisation establishes operational teams of staff reporting to directors. This has been informed by views from HEYCA's current senior leadership team, taking account of professional experience and resources in place at other combined authorities. The detail behind the estimates includes projected start dates for appointments to posts throughout 2026-27 and potential grades using the approved pay and grading framework. The forecast 2027-28 represents full year costs once all appointments have been made less a 5% assumed vacancy rate. At this early stage, the assumed posts below the approved senior leadership structure are purely a basis for making an informed cost estimate and will evolve as permanent appointments are made to senior posts within the organisation.
- 4.5 The national framework for pay and terms of conditions of employment for local government workers is determined by the National Joint Council (NJC) for Local Government Services. HEYCA's approved pay and grading framework is aligned to the National Joint Council (NJC) pay rates. All job roles will subject to full job evaluation against this pay and grading framework, and resulting grades and salaries will accord with job evaluation principles to ensure fairness, transparency and equal pay for equal value. Each grade has 5 defined pay points for pay progression. For budgeting purposes, the mid-point of each grade has been used.
- 4.6 The annual pay award (uplift) for local government workers is determined by the NJC and this has been assumed to be 3.2% for 2026-27, which reflects the national pay award applied for 2025-26. A pay award of 2% per annum is assumed for the remainder of the plan, aligned with the Bank of England's medium term inflation target.
- 4.7 **Members' allowances and expenses** are forecast to increase in accordance with the above staff pay award assumptions.
- 4.8 **Travel and subsistence** will increase from its 2025-26 budgeted level of £0.043m as the organisation grows. An assumption of £0.100m has been made for 2026-26, inflated at 2% per annum thereafter.
- 4.9 **Corporate services via Service Level Agreements (SLAs)** with constituent councils are based on current year estimates, inflated in accordance with the pay award assumption for future years. These costs are subject to potential change as arrangements evolve and HEYCA establishes its own staffing resources.
- 4.10 **Mayoral election costs** will need to be funded by HEYCA when the next mayoral election takes place in 2029 and these are estimated to be £1.5m.

4.11 **Supplies and services** will increase from their 2025-26 budgeted level of £0.351m as the organisation grows. An assumption of £0.500m has been made for 2026-26, inflated at 2% per annum thereafter.

4.12 **Premises** costs are assumed to remain at their current level plus an inflationary uplift.

4.13 **Investment income** – it is forecast that cash balances available to invest will reduce once agreements are in place with the constituent authorities to passport funding, reducing the returns. Additionally, the Bank of England has forecast that, if inflationary pressures continue to ease, the bank rate is likely to continue on a gradual downward path which will reduce rates of return. A prudent estimate of £0.250m per annum is included at this stage.

4.14 The budget includes a number of projected grant funding streams, as follows:

- **Capacity Fund** – The provisional local government finance settlement confirmed a minimum of £33m of capacity funding to support combined authorities' staffing and administrative costs, and central corporate functions. This includes £1.5m for every combined authority plus an allocation to fund the impact of the 2025 increase to employer's national insurance contributions. HEYCA's total allocation is £1.640m and this is expected to continue on an annual basis.
- **Local Transport Resource Funding** – The Spending Review 2025 confirmed £104 million resource funding between 2026 to 2027 and 2028 to 2029 for local transport authorities (LTAs) outside London. This 3-year resource funding is intended to help to build the authorities' capability and capacity, including:
 - developing and updating local transport plans
 - to effectively deliver local transport infrastructure priorities - working with regional partners.

It should not be used to subsidise the day-to-day delivery of transport services. HEYCA's allocation is £0.634m for 2026-27, £1.403m for 2027-28 and £1.407m for 2028-29. It is assumed that this funding will continue in 2029-30.

- **Local Growth Fund** – this has replaced UK Shared Prosperity Fund and introduces a long-term, flexible settlement for selected mayoral strategic authorities, consolidating fragmented funding into a single, locally-led pot aligned with Local Growth Plan. It is designed to equip mayors in the North and Midlands to boost regional productivity, focusing on three interconnected areas:
 - **Infrastructure investment:** expanding labour market reach and enabling agglomeration benefits across functional economic areas.
 - **Business support:** strengthening regional clusters and increasing innovation and investment to drive firm-level competitiveness and sectoral growth.
 - **Skills development:** providing the human capital aligned to priority sectors and emerging technologies.

The fund has been designed to operate within the landscape of wider funding and complement other sources of finance to get projects off the ground.

Final revenue grant allocations to HEYCA (rounded to the nearest £m) have been confirmed as £5m for 2026-27, £4m for 2027-28 and £4m for 2028-29. It is assumed that this funding will continue in 2029-30.

- **Investment Fund** – this was included in the Hull and East Yorkshire devolution deal as a flexible investment fund to invest in local priorities across skills, innovation and business support, as well as to invest in capital projects on a strategic and long-term basis across our connectivity and place-based priorities. It is worth £400m over 30 years, 35% capital and 65% revenue. The annual revenue funding allocation is £8.670m.
- **Get Britain Working** – Get Britain Working is a government policy initiative intended to tackle economic inactivity by reforming employment, health, and skills support, aiming for an 80% employment rate by integrating services, empowering local areas to create their own plans, and improving support for those with long-term health conditions and young people. HEYCA received an allocation of £0.100m in 2025-26 for the development of local Get Britain Working plans. Future funding allocations are yet to be confirmed. The financial plan assumes that this funding will continue in future years.
- **Adult Skills Fund** – this replaces what was previously known as the Adult Education Budget. Its purpose is to engage and support adult learners to gain skills which will lead them to meaningful and sustained employment, enable them to progress to further learning or support their wellbeing. HEYCA will take on responsibility for the ASF in 2026-27 and annual funding is expected to be circa £16m per annum. The revenue budget assumes this level of annual funding, however, the actual funding allocation has yet to be announced.
- **Local Authority Bus Grant (LABG)** – The Local Authority Bus Grant (LABG) is a consolidated grant for local transport authorities to maintain and improve bus services, comprising both capital and revenue funding. It combines the previously separate allocations of funding for Bus Service Improvement Plans and Local Authority Bus Grant (LABSOG) previously paid to the constituent councils. The 2025 Spending Review confirmed more than £1 billion per year in funding for buses in England outside of London. This includes multi-year allocations for local authorities under the Local Authority Bus Grant (LABG) ending the short-term approach to bus funding and giving councils the certainty they need to plan ahead:
 - £481 million of revenue funding per year allocated to local transport authorities via the LABG up to 2028 to 2029
 - around £200 million of capital funding per year allocated to local transport authorities via the LABG up to 2029 to 2030
 - more than £240 million of revenue funding per year to bus operators
 - over £150 million of revenue funding per year to maintain the £3 bus fare cap until March 2027

Local transport authorities will have the flexibility to use LABG funding to meet local needs, whether by reducing fares, introducing new routes, investing in zero-emission buses or improving bus stops and stations.

HEYCA revenue allocation of this funding has been confirmed as £6.724m per annum for the next three financial years. The financial plan assumes that this funding will continue at the same level in 2029-30.

4.15 Other grant funding is expected by HEYCA during the financial planning period but have not been included in the plan where funding allocations have yet to be published and there is no reasonable estimate of the expected allocation, e.g. Connect to Work. The direct costs associated with delivery of these grants is also excluded from the plan. Any grant funding streams not represented in the budget will

be added as supplementary budgets once they have been confirmed, in accordance with HEYCA's financial regulations.

5. Capital Investment Programme

5.1 Table 2 contains the proposed capital budget for 2026-27 and projected capital budgets for the following three financial years.

	2026-27 £m	2027-28 £m	2028-29 £m	2029-30 £m
Capital Progamme:				
Deployment of Investment Fund	4.690	4.690	4.690	4.690
Deployment of Local Transport Grant	19.895	22.879	25.538	28.197
Deployment of Highways Maintenance Block	27.432	31.988	34.540	39.485
Deployment of Bus Services Grant	6.407	6.536	6.665	6.794
Deployment of Local Growth Fund	2.000	2.000	5.000	7.000
Deployment of Post-16 Capacity	5.100	-	-	-
	65.524	68.093	76.433	86.166
Financing:				
Investment Fund	- 4.690	- 4.690	- 4.690	- 4.690
Local Transport Grant	- 19.895	- 22.879	- 25.538	- 28.197
Highways Maintenance Block	- 27.432	- 31.988	- 34.540	- 39.485
Bus Services Grant	- 6.407	- 6.536	- 6.665	- 6.794
Local Growth Fund	- 2.000	- 2.000	- 5.000	- 7.000
Post-16 Capacity	- 5.100	-	-	-
	- 65.524	- 68.093	- 76.433	- 86.166

Table 2: Capital budget - medium term financial plan 2026-27 to 2029-30

5.2 The capital budget is based on projected grant funding available for capital investment, as follows:

- **Investment Fund** – this is worth £400m over 30 years, 35% capital and 65% revenue. The annual capital funding allocation is £4.690m.
- **Local Transport Grant** – Spending Review 2025 confirmed a £2.3 billion national investment in local transport through the Local Transport Grant (LTG). LTG comprises £2.2 billion of capital funding, spread over 4 years, and over £100 million resource funding, spread over 3 years. It brings together the Integrated Transport Block and Local Transport Grant. Local leaders can choose to support schemes in line with local priorities for transport maintenance and enhancements, including improving public transport, funding new zero emission buses, improving accessibility, addressing congestion, and making streets safer for pedestrians and cyclists. Capital funding allocations are based on all local authorities receiving a rollover of their 2025/26 funding, with capital allocations thereafter calculated by a formula based on population (70%) and deprivation (30%). HEYCA's confirmed funding allocations are £19.895m for 2026-27, £22.879m for 2027-28, £25.538m for 2028-29, and £28.197m for 2029-30.
- **Highways Maintenance Block** – The government has announced £7.3 billion of capital funding for local highway maintenance between 2026 to 2027 and 2029 to 2030 to maintain and improve local roads across the country. The Department for Transport (DfT) allocates capital funding to local highway authorities so they can maintain and improve their respective networks based upon their local knowledge and circumstances. Under section 41 of the Highways Act 1980, local highway authorities have a duty to maintain the highway network in their area. Local

highway authorities are responsible for the maintenance of all parts of the highway network, including carriageways, footways, cycleways and lighting columns. DfT strongly advocates a risk-based, whole lifecycle asset management approach to local authority highways maintenance programmes. This considers all parts of the highway network, such as bridges, cycleways and lighting columns – not just the fixing of potholes.

As was the case in 2025 to 2026, a portion of this funding will be designated as incentive funding. This funding will be subject to local highway authorities demonstrating that they comply with best practice in highways maintenance, for example, by spending all the Department for Transport's capital grant on highways maintenance and adopting more preventative maintenance.

In all 4 years, at least 25% of the annual incentive funding will be dependent on local highway authorities publishing transparency reports. All incentive funding will be withheld if reports are not published.

In 2026 to 2027, 50% of the incentive funding will be subject to local highways authorities' performance. Further details on the performance-based measure will be confirmed in due course.

HEYCA's confirmed funding allocations are:

Funding pot	2026-27 £m	2027-28 £m	2028-29 £m	2029-30 £m
Baseline	20.116	22.431	24.933	29.716
Incentive	7.316	9.557	9.607	9.769
Total	27.432	31.988	34.540	39.485

- **Local Authority Bus Grant (LABG)** – HEYCA's capital allocation of this funding has been confirmed as £6.407m for 2026-27, £6.536m for 2027-28, £6.665m for 2028-29 and £6.794m for 2029-30. The capital allocations were determined using a formula that considered the needs of each local transport authority, taking into account population size, levels of deprivation and accessibility (measured by concessionary travel).
- **Local Growth Fund** – Final capital grant allocations to HEYCA (rounded to the nearest £m) have been confirmed as £2m for 2026-27, £2m for 2027-28, £5m for 2028-29, and £7m for 2029-30.
- **Post-16 Capacity Funding** – All mayoral combined authorities have been given control over post-16 capacity funding through a new £283m capital fund. The expected allocation for 2026-27 is £5.1m. It is expected that there will be further allocations in future years but these have not yet been announced.

5.3 Any other capital grant funding to be received by HEYCA during the financial planning period will be added to the capital programme as supplementary budgets once they have been confirmed, in accordance with HEYCA's financial regulations.

6. Other Sources of Funding

6.1 In accordance with the Hull & East Yorkshire devolution deal, HEYCA has powers to:

- set a precept on council tax to fund Mayoral functions

- to charge business rate supplement (subject to ballot).

6.2 The proposed budget for 2026-27 does not include proposals to set a council tax precept or charge a business rate supplement for 2026-27.

7. Risks

7.1 It is important to recognise that there are a number of key risks to the financial plan, as follows:

- Organisational growth and development: forecasts of future staffing and associated costs are highly uncertain at this time as the authority determines how it will operate to fulfil its duties and responsibilities.
- National pay awards: these may be greater than that anticipated within the plan.
- Inflation: may be greater than that anticipated within the plan.
- Government grants: funding may be less than forecast. In addition, HEYCA is heavily reliant on delivery partners to fulfil the conditions of a significant value of its grant funding. Robust funding agreements and governance arrangements are critical to ensure that HEYCA can provide assurance on the fulfilment of these conditions.

7.2 These risks will be closely monitored and both the Governance and Audit Committee and the Executive Board will be regularly updated on management of these risks within financial reporting arrangements.

8. Reserves

8.1 HEYCA has a general reserve balance of £0.324m, following approval by the Executive Board on 26 September 2026. In addition, the latest budget monitoring report for 2025-26 forecasts that HEYCA will transfer £5.708m of unallocated revenue Investment Fund to reserves at the year-end, alongside £4.670m of capital Investment Fund, for use in future years.

8.2 As Section 73 Officer, in accordance with my statutory responsibilities under Section 25 of the Local Government Act 2003, I have reviewed the robustness of the estimates included within the Council's proposed budget for 2026-27 and the medium term financial plan covering the period to 2029-30, and the adequacy of the authority's reserves and cash balances to manage the financial risks it faces. I have concluded that the estimates are sufficiently robust and the authority's reserves and cash balances are adequate to sustain the continuing operation of the authority over the medium term whilst managing known financial risks.

9. Legal Implications

9.1 This report fulfils the authority's legal obligation to set a balanced budget for 2026-27 by 1 March 2026 and the Section 73 Officer's legal obligation to report on the robustness of estimates made for the purposes of the calculations and the adequacy of proposed financial reserves.

10. Financial Implications

10.1 All financial implications are contained within this report.

**Julian Neilson
Interim Director of Finance (S73 Officer)**

Contact Officers:

Julian Neilson, Interim Director of Finance (S73 Officer)

Background Papers:

None

KK250903v1



Report to the Overview and Scrutiny Committee

21 January 2025

Local Growth Plan – update and outline policy framework

Report of the Strategic Advisor - Investment

Report Status:

This item is not exempt

Therefore exempt reasons are not applicable

This is a non-key decision.

1. Purpose of the Report and Summary

- 1.1 The Committee previously considered the Stage 1 Local Growth Plan consultation paper and related issues at their meeting on 19 November 2025. Comments on the issues raised in this discussion are included at **appendix 1** below.
- 1.2 This paper provides a broader update on the development of the Local Growth Plan, including an initial overview of responses to the Stage 1 consultation (**appendix 2**), and sets out the outline policy framework being developed, for discussion.

2. Recommendations

- 2.1 It is recommended that the Committee:
 - i. note the contents of the report, comment on the approach outlined and provide any additional comments and views; and
 - ii. agree to further scrutinise the final draft Local Growth Plan, ahead of its consideration by the HEYCA Board.

3. **Reasons for Recommendations**

3.1 All Mayoral Combined Authorities are required to produce a Local Growth Plan. Input from the Committee on an on-going basis helps ensure that the Plan benefits from strong legitimacy and consideration of local political priorities.

4. **Background**

4.1 The Local Growth Plan (LGP) for Hull & East Yorkshire is a ten-year strategy designed to drive sustainable economic growth by integrating national priorities set out in the National Industrial Strategy with local ambitions identified through the Gameplan and other regional approaches to support investment and development.

4.2 It aims to support all sectors through a combination of region-wide business support and targeted initiatives for key sectors and workforce skills. The plan will include an assessment of regional strengths and challenges, sets out growth priorities (including 'big plays' to unlock economic potential) and details an investment and delivery plan.

4.3 The LGP will establish ten-year priorities and three-year deliverables, focusing on factors such as business support, entrepreneurship, access to capital, and skills alignment. It is evidence-based, aligned with national guidance, and will involve close partnership with government to agree shared and investment priorities.

5. **Developing the LGP for Hull and East Yorkshire**

5.1 Developing an ambitious local growth plan has been an early priority for the new Hull and East Yorkshire Combined Authority. The work has received consistent support from the Mayor and Executive Board, East Riding of Yorkshire Council and Hull City Council, the University of Hull and wider regional partners.

5.2 Work to date has included extensive background research and related analysis; wide-ranging engagement via industry and stakeholder groups; three full days of intensive 'policy sprint' workshops; broad consideration from, and consultation with, all sectors via an open survey shared widely by HEYCA, constituent councils and regional business and VCSE networks; and

investment from the Mayoral Capacity Fund to prepare a fully updated Regional Economic Assessment (REA).

5.3 Work to date, including the full phase one REA, is publicly available on the HEYCA website at www.hullandeastyorkshire.gov.uk/lgp.

5.4 Current areas of focus include:

- Developing and now analysing the Stage 1 Consultation (an overview of which is provided at appendix 2)
- Research and engagement with industry to inform the second phase Regional Economic Assessment. This includes 'deep dives' into identified growth driving sectors to identify what support is most needed to propel growth
- Discussions with central government to agree a series of shared priorities to support delivery of the LGP
- Development of the overarching narrative and policy framework
- Consideration of potential long-term investment priorities and other actions to support delivery of the LGP

6. LGP outline policy framework

6.1 There is no set framework for Local Growth Plans other than that they should as a minimum set out:

- An economic overview of an area
- Shared priorities between the Mayoral Strategic Authority and Central Government
- An investment pipeline of priority projects that have specific significance for driving growth

6.2 We have proposed a framework that can tell the story of Hull and East Yorkshire's economic potential and how by working together locally and with Government we can capitalise on our strengths and address constraints to growth that our economic assessment has identified.

The basic structure of the Local Growth Plan is as follows:

6.3 Foreword from the Mayor and a joint statement from LA leaders

Executive Summary – our plan for growth on a page

1. **Introduction** – introducing Hull and East Yorkshire as a place and introducing the Combined Authority

2. **Our Economy** - highlights of the regional economic assessment, strengths, constraints and key opportunities
3. **Our Vision and Strategic Objectives for Growth** – taking our focus for growth to a more specific level than the gameplan and responding directly to the strengths and constraints featured in the economic assessment.
4. **Our Plan for Growth** – an ambitious but plausible, deliverable approach which covers:
 - A commitment to support across the economy
 - Specific ‘whole system’ plans for growth driving sectors including key investments, business support, supply chain development, workforce and skills support, innovation, access to financing and key relationships
 - Development paths and support for sectors with latent/untapped potential
 - Support for enabling sectors
 - Strengthening enabling infrastructure (transport connectivity, housing, environment and natural resources)
5. **Our Big Plays** – major growth driving investment opportunities across HEY and the basis of partnership with Government, including:
 - 5.1. Places for Growth** – a spatial mapping of our growth plan covering
 - Key development ‘zones’ across HEY
 - Key major investment sites and investable propositions
 - Key infrastructure developments (housing, transport connectivity, environment and natural resources)
 - 5.2. Key Investments** - a summary of the key growth driving investments
 - 5.3. Shared Priorities with Government** - a summary of the key proposed areas for collaboration with Government to seek support and flexibilities where needed to enable growth
6. **Managing Delivery** – a summary of our approach to delivery and performance management and accountability arrangements, including outcomes and key metrics
7. **Social Value and sustainable growth** – a summary of how the Growth Plan will deliver on these and impact on places, people and communities across HEY.

8. **Appendices and Evidence Base** – links to relevant documents including the Regional Economic Assessment.

7. Equalities Impact Information

- 7.1 The initial Equalities Analysis, as previously shared, is enclosed as Annex C.

8. Options and Risk Assessment

- 8.1 All Mayoral Combined Authorities are required to produce a Local Growth Plan. Input from the Committee on an on-going basis helps ensure that the Plan benefits from strong legitimacy and consideration of local political priorities.

9. Legal Implications and Statutory Officer Comments

- 9.1 None at this stage

10. Financial Implications and Statutory Officer comments

- 10.1 No financial implications for the HEYCA MCA at this time.

Contact Officers:

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Officer Interests:

None

Appendices:

Annex A – Comments on issues raised by the Committee in November

Annex B – Overview of Stage 1 consultation responses

Annex C – Equalities Assessment

Background Documents:

Reports to the November meeting of the Overview and Scrutiny Committee, and those published at www.hullandeastryorkshire.gov.uk/lgp

Appendix 1**Comments on issues raised by the Overview and Scrutiny Committee at their meeting of 19 November 2025.**

Area	Issue raised by Committee	Comments
Infrastructure Requirements	Grid capacity to support energy storage and future-proof the region's energy resilience.	The draft Growth Plan recognises grid capacity as a critical constraint on growth, particularly for energy generation, storage and energy-intensive manufacturing. Addressing this issue is embedded within the Plan's proposed shared priority on energy, which focuses on working with government and regulators to align generation, transmission and local consumption. The Plan does not seek to duplicate national network planning, but to ensure that regional growth locations are reflected in strategic investment decisions so that energy infrastructure supports both national objectives and local delivery.
	Partnerships and connections with transport stakeholders to coordinate local transport solutions effectively.	The Plan is explicit that improved transport outcomes will depend on effective partnership working with national, regional and local transport stakeholders. This is reflected in the emphasis on rail connectivity as a shared priority with government, alongside the Combined Authority's role in developing an integrated Local Transport Plan. The Plan positions HEYCA as a convenor, aligning local bus, active travel and highway interventions with national rail investment to improve access to jobs, services and growth locations.
	Comprehensive planning for transport, digital and energy infrastructure to address reliability, timing, redundancy and route planning—critical for both rural and urban connectivity.	The Growth Plan takes a whole-system view of infrastructure, recognising that transport, digital and energy networks must be planned together to support reliability, timing and resilience. The Regional Economic Assessment identifies infrastructure coordination as a binding constraint on growth, particularly in rural and coastal areas. The Plan responds by embedding infrastructure requirements within sector strategies, growth zones and shared priorities with government, rather than treating infrastructure as a standalone policy area.

Economic Priorities	The central role of Small and Medium-sized Enterprises (SMEs) in driving local economic growth.	SMEs are recognised throughout the Plan as the backbone of the local economy, particularly within growth-ready, growth-potential and enabling sectors. While the Plan prioritises sectors rather than firm size, many of the proposed interventions on skills, innovation, finance and procurement are explicitly designed to support SME productivity, resilience and scaling. This reflects evidence that weak business churn and limited access to investment constrain long-term growth across the region.
	High street prosperity as a cornerstone for community vitality and local commerce.	The Plan recognises the importance of town centres and high streets, particularly within growth-enabling sectors such as retail, services, tourism and culture. Rather than treating high streets as a standalone growth driver, the Plan positions them within place-based regeneration, transport accessibility and employment strategies. This ensures that high street vitality is supported through broader interventions on connectivity, skills and footfall, aligned with local authority delivery roles.
	Job quality and availability, ensuring employment opportunities are sustainable and attractive.	Improving job quality and access to sustainable employment is a core objective of the Growth Plan, reflected in the Mayor's Gameplan priorities and the strategic objectives for growth. The Regional Economic Assessment highlights low productivity, skills mismatches and health-related inactivity as key constraints. The Plan responds by focusing on sectors that can deliver higher-value jobs, while also addressing barriers to participation through neighbourhood-level and workforce interventions.
	Protection of key sectors, including food production and fishing, which underpin regional identity, economic stability and sustainability.	Improving job quality and access to sustainable employment is a core objective of the Growth Plan, reflected in the Mayor's Gameplan priorities and the strategic objectives for growth. The Regional Economic Assessment highlights low productivity, skills mismatches and health-related inactivity as key constraints. The Plan responds by focusing on sectors that can deliver higher-value jobs, while also addressing barriers to participation through neighbourhood-level and workforce interventions.
Engagement & Accessibility	Consultation materials must be clear, transparent and accessible to all stakeholders.	The Combined Authority has sought to make consultation materials clear and accessible, including the use of plain-English summaries, explanatory survey content and multiple engagement routes. Feedback from consultation has directly informed the development of strategic objectives and shared priorities. The CA remains committed to ongoing transparency through published evidence, clear delivery frameworks and scrutiny through Combined Authority governance arrangements.

	<p>Address transport accessibility challenges for households without access to a car, particularly in rural areas; on lower socio-economic indicators or with health and disability issues.</p>	<p>Transport accessibility is identified in the Regional Economic Assessment as a major constraint on labour market participation, particularly for rural, coastal and lower-income households. The Growth Plan in part generates the requirements that the Local Transport Plan will respond to, through its focus on rail connectivity, bus services and active travel.</p>
	<p>Ensure prosperity benefits residents as well as businesses and local enterprises, embedding inclusivity in economic strategies.</p>	<p>The Plan is clear that growth must translate into tangible benefits for residents, including better access to jobs, higher earnings and improved wellbeing. This is reflected in the focus on job quality, neighbourhood-level interventions in deprived areas, and the integration of skills, health and employment support. The Plan does not frame this as a separate inclusion agenda, but as essential to unlocking growth and productivity.</p>
<p>Resolutions</p>	<p>Recommends increased emphasis on SMEs, high-street prosperity and appropriately scaled local initiatives.</p>	<p>The Plan supports SMEs and local initiatives through sector-based and place-based approaches, while maintaining a focus on interventions that can deliver scale and productivity impact. This balance reflects evidence that fragmented or isolated initiatives are unlikely to address structural constraints, but that locally tailored delivery is essential to success.</p>
	<p>Requests that consultation results from major stakeholders (“big players”) show how feedback informs delivery plans, any obstacles arising from national actions, enabling scrutiny and legislative calls if needed.</p>	<p>The Growth Plan commits to using consultation feedback, including from major employers and anchor institutions, to shape delivery priorities and identify barriers requiring national action. Where obstacles arise from national policy or funding frameworks, these will be reflected in the proposed shared priorities with government, supporting transparent scrutiny and escalation where appropriate.</p>
	<p>Seeks clarity on accessibility to aid</p>	<p>Accessibility considerations are embedded throughout the Plan, particularly in transport, employment and place-based priorities. Future iterations of the Plan will continue to</p>

	engagement and local buy-in.	make explicit how accessibility requirements are reflected in investment decisions and delivery frameworks, supporting local understanding and confidence.
	Proposals to enhance all types of jobs through transport, digital and energy infrastructure.	The Plan recognises that transport, digital and energy infrastructure underpin job quality across all sectors. Infrastructure priorities are therefore directly linked to employment outcomes, supporting both growth-ready sectors and the enabling economy that employs the majority of residents.
	Requests inclusion of timings, regularity, reliability, redundancy and route planning in infrastructure strategies.	The Growth Plan acknowledges the importance of reliability, frequency and resilience in infrastructure provision. These considerations will be addressed through the Local Transport Plan, Spatial Development Strategy, strategic energy planning and the development of major investment pipelines, ensuring delivery requirements are explicit and measurable.
	Requires Local Growth Plans and Prosperity Strategies to clearly identify and embed transport requirements affecting delivery.	Transport requirements are embedded within growth zones, sector strategies and shared priorities, rather than treated as a standalone issue. This reflects the evidence that transport constraints directly affect labour markets, site viability and productivity, and ensures transport planning is aligned with growth delivery. In this way the Growth Plan in part generates the requirements that the Local Transport Plan will respond to.
	Requests HEYCA priorities and flagship principles be presented at the January meeting.	The Growth Plan sets out a clear framework of priorities, strategic objectives and emerging shared priorities with government. These provide a strong basis for presentation and discussion at the January meeting, supporting scrutiny and alignment as the Plan moves toward adoption.
	Supports promotional efforts to champion the region in sectors where it has the potential to lead nationally and internationally (e.g., hydrogen, fishing, tourism aspects).	The Plan actively supports promotion of sectors where Hull and East Yorkshire has the potential to lead nationally and internationally, including energy, advanced manufacturing, agri-food, ports and tourism. This promotional role is aligned with inward investment, export growth and place-branding activity, ensuring messaging supports delivery rather than standing alone.

Appendix 2

Overview of Stage 1 Consultation responses

Background and Purpose

The Combined Authority undertook a stage 1 consultation to test early thinking on the Local Growth Plan, gather evidence and understand stakeholder views on priorities, sectors and constraints.

This appendix presents a **summary of the responses received** through the consultation. It does not provide any comments on or responses to the points raised; these will be **considered alongside the evidence base and wider analysis** as part of the ongoing drafting of the Local Growth Plan. A full consultation report will be produced at a later stage.

The consultation was undertaken through an **online survey**, supported by the opportunity for respondents to submit **written and bespoke responses** to the consultation questions. The survey ran during the Stage 1 consultation period and was open to individuals and organisations with an interest in the economic future of Hull and East Yorkshire.

A total of 59 responses were received. 51 of these were via the online survey and 8 via additional written and bespoke submissions.

Respondents included a **mix of individuals and organisations**, with organisational responses spanning local authorities, parish and town councils, education and skills providers, universities, VCSE organisations, sector partnerships, and private and third-sector bodies. Individual responses included residents, students and business owners.

Respondents reported familiarity with a **wide range of geographies across Hull and the East Riding**, including urban, rural and coastal areas, providing perspectives from across the Combined Authority area rather than a single locality; a small number of responses were received from outside Hull and East Yorkshire.

Overall direction and structure

The consultation shows **strong support** for the proposed three-part structure of the Local Growth Plan and the use of a small number of cross-cutting “**Big Plays**”. Respondents broadly agree that this provides a clear, disciplined framework and avoids an unfocused list of initiatives.

Support is, however, frequently accompanied by expectations that the next draft will:

- explain more clearly how evidence, Big Plays, sector priorities and delivery decisions connect; and
- demonstrate that the Plan addresses the **whole Hull and East Yorkshire geography**, including rural and coastal communities, smaller towns and neighbourhoods.

Big Plays – strong backing, with clear conditions

There is broad endorsement of the three proposed Big Plays, particularly the principle of addressing energy and production, people and connectivity, and innovation and enterprise as **system-level priorities**.

Respondents consistently emphasise that:

- Big Plays should be more clearly defined and linked to specific investment and delivery choices;
- they should be framed as relationships between **strategic objectives, enabling conditions and interventions**, rather than thematic labels; and
- success will depend on effective coordination and partnership, including with Government.

Skills, health and connectivity generate the most feedback. While respondents support their integration, there is a strong call to:

- balance graduate retention with visible commitment to **skills progression from pre-Entry and Level 1 upwards**;
- recognise long-term sickness and poor health as central economic constraints requiring sustained action; and
- elevate **transport connectivity**, including rural access, service reliability, integration between modes and affordability.

Active and sustainable travel is highlighted by some respondents as strategic infrastructure for health, inclusion, tourism and sustainable growth.

Sector priorities – support with important caveats

There is strong support for the proposed growth-ready sectors, reflecting confidence in the region's assets in energy, manufacturing, agri-food, ports and logistics, and life sciences.

At the same time, respondents expect:

- clearer justification and framing of **defence** within manufacturing;
- greater visibility of the **visitor economy**, given its employment scale and contribution to place; and
- stronger recognition of **creative and digital industries** as foundational or cross-cutting enablers of growth.

Foundational sectors such as health, care, construction, education, utilities, retail and local transport are widely seen as critical to peoples' prosperity, job quality and resilience.

Constraints to growth – clear convergence

Across all consultation channels, there is strong convergence around a small number of constraints:

- **Transport and connectivity**: the most consistently cited barrier, particularly for rural and coastal communities, with emphasis on governance and coordination as well as infrastructure.
- **Housing**: supply, affordability and quality are repeatedly linked to participation, health and retention.
- **Skills, health and inclusion**: respondents stress the need for whole-system approaches and the central role of community and VCSE-led delivery for people furthest from the labour market.
- **Natural assets and climate resilience**: flood risk, coastal erosion and grid capacity are seen as binding constraints requiring partnership with Government and cross-boundary working.

Cross boundary relationships

Several responses raised the importance of cross border relationships to HEYCA's growth mission. Most notable was the cross Humber relationship which is critical to maximising the energy and ports and logistics ambitions. Connections with York and North Yorkshire and more broadly connections and connectivity with the wider North were flagged as key opportunities and needs.

Growth, metrics and shared prosperity

A significant strand of feedback challenges the assumption that increases in productivity, GVA and investment will automatically deliver inclusive and shared prosperity. Respondents call for the Plan to be clearer about **how growth will translate into better lived outcomes**, either through additional metrics or explicit governance mechanisms.

Key message for the next stage

Overall, the consultation supports the direction of travel but provides a clear steer that the next draft of the Local Growth Plan should:

- elevate transport connectivity as a strategic enabler;
- make skills progression, health and inclusion more explicit;
- give clearer visibility to housing, the visitor economy, creative and digital sectors, and natural assets; and
- explain more clearly how growth will be governed to deliver **inclusive, resilient and shared prosperity**.

Hull and East Yorkshire Combined Authority

Forward Plan of Decisions

The Forward Plan is an indication of future decisions. It is subject to continual review and may be changed in line with any revisions to the priorities and plans of the Hull and East Yorkshire Combined Authority. It is re-published on a regular basis to reflect such changes.

Purpose

The Forward Plan sets out all the known decisions to be taken by the Combined Authority Board, Advisory Committees or by way of a Mayoral Decision Notice in the coming months. This makes sure that local residents, businesses and other organisations know what decisions are due to be taken and when. The Forward Plan is a live document which is updated regularly and published on the Combined Authority website (click the 'Forward Plan' button to view). At least 28 clear days' notice will be given of any key decisions to be taken (see below for meaning of "key decision") unless there are circumstances as to why this timescale is impracticable, in such cases the Authority has processes in place to ensure transparency in its decision making.

Commitment to Transparency

Hull and East Yorkshire Combined Authority is committed to the benefits that transparency can bring to effective decision-making, recognising that increased transparency can have a positive impact on performance, efficiency, accountability and delivering greater value for money. The Forward Plan therefore seeks to positively enable transparency by going beyond the publication of just key decisions. For transparency, the Forward Plan sets out all key decisions and seeks to set out all non-key decisions and update reports to be considered within the Authority's formal governance arrangements.

In accordance with the Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017 (as amended), at least 28 clear days' notice, excluding the day of notification and the day of decision taking, must be published on the Forward Plan of any intended key decision. In the further interests of transparency and driving greater accountability the Hull and East Yorkshire Combined Authority seeks to publish details of expected decisions at the earliest

opportunity. In circumstances where there needs to be a decision made for which it is impracticable to meet this 28 day requirement we will publish the notice as soon as possible complying with our Constitution.

Exempt information need not be included in the Forward Plan and confidential information cannot be included. There may be times when a decision has not been published in the Forward Plan 28 days in advance. This is usually because the matter is urgent, and a decision has had to be made quickly. These decisions can still be made but are subject to the exemptions set out in our Constitution in the Access to Information Rules.

What is a Key Decision?

The definition of a key decision is found in law and in our Constitution. Our Constitution in Article 13: Decision-Making refers to a key decision as meaning a decision, which is likely to: (a) result in the Combined Authority or the Mayor spending or saving a significant amount, compared with the budget for the service or function the decision relates to (currently £1 million) ; or (b) have a significant effect on communities living or working in an area made up of two or more wards or electoral divisions in the Combined Authority area.

When assessing whether or not a decision is a key decision, Officers and Members must consider all the circumstances of the case. However, a decision which results in a significant amount spent or saved will not generally be a key decision if that amount is less than £1,000,000. All key decisions by law must be published on the Forward Plan.

Access to reports

A report will be available to view online one week before a decision is to be taken. You are entitled to view any documents listed on the Forward Plan after publication, or obtain extracts from any documents listed, subject to any restrictions on disclosure. There is no charge for viewing the documents, although charges may be made for photocopying and postage. The simplest way to access reports is via the Combined Authority website: [Hull and East Yorkshire Combined Authority/Governance and Meetings](#), here you can visit the agenda content for all published meetings. The Forward Plan will state if any reports or appendices are likely to be exempt from publication or confidential and may therefore be discussed in private.

If you wish to make representations that a decision which is proposed to be taken in private session should instead be taken in public session, then please contact the Monitoring Officer via: info@ca.hullandeastyorkshire.gov.uk at least 5 working days before the decision is due to be taken.

Notice of decisions

Notice of the decisions taken by the Combined Authority and its committees will be published online within three days of the meeting taking place.

Mayoral Decision Notices and Officer Decision Notices

All Mayoral and Officer decisions that are key decisions require the completion of a Decision Notice; these will be published on our website. Any other Mayoral decision that is taken will also be published and marked that it is not a key decision. The Monitoring Officer will publish any such notice on the Forward Plan on the Combined Authority's website at least 28 clear days before the key decision is due to be taken.

Standing Items

It can be taken that each Combined Authority meeting and formal committees will begin with Apologies, Declarations of Interest, and Minutes of Previous Meeting. Where public question time provision exists that will also be undertaken. For further enquiries regarding the Forward Plan please contact louise.hawkins@ca.hullandeastyorkshire.gov.uk

Ref	Title of Report	Decision	Purpose	Consultation	Statutory Consent required	Lead Member/ Decision Maker	Lead Officer	Documents relevant to decision other than report and appendices	Confidential or exempt papers?
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HEYCA Skills Board 21 May 2025

	Adult Skills Fund Readiness Submission	Pre-decision briefing	HEYCA is due to take on responsibility for the Adult Skills Fund by September 2026. In order to stay on track to meet this timescale, a suite of	Public consultation HEY skills framework included questions to	No	n/a	Claire Watts, ERYC	None	None
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			documentation is required to be submitted to the DfE by the end of May 2025 to demonstrate that it will have all arrangements in place to successfully operate the fund. The required documentation will be attached as appendices to the report and endorsement is sought to submit to the HEYCA Board prior to being submitted to the DfE	inform the ASF strategy.					
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Combined Authority 28 May 2025

1/25	Mayoral Update	Update	To allow the Mayor to update the Board following election to office.	n/a	n/a	The Mayor	Lisa Dixon, Monitoring Officer	None	None
2/25	Adult Skills Fund Readiness Submission	Key Decision	HEYCA is due to take on responsibility for the Adult Skills Fund by September 2026. In order to stay on track to meet this timescale, a suite of documentation is required to be submitted to the DfE by the end of May 2025 to demonstrate that it will have all arrangements in place to successfully	Public consultation on HEY skills framework included questions to inform the ASF strategy. Submission will have been presented to the	No	Board	Claire Watts, ERYC	None	None

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			operate the fund. The required documentation will be attached as appendices to the report and permission is sought to submit to the DfE.	Skills Board 21/05/25					
3/25	Investment Principles	Decision	To agree the principles upon which the Investment Strategy for the Combined Authority will be based.	n/a	No	Board	Alex Codd, HCC	None	None
4/25	Local Transport Funding	Key Decision	During April 2025, the Department for Transport confirmed its transport funding allocations payable to HEYCA in 2025/26. The report will highlight plans for deployment of this funding in accordance with the grant conditions.	n/a	No	Mayor and Board	Julian Neilson s73 Officer	None	None
5/25	UKSPF	Key Decision	As detailed in the UKSPF paper at the inaugural HEYCA meeting the allocation methodology for year 4 of the UK Shared prosperity Fund changed significantly. This led to an overall cut in the fund, which disproportionately impacted on the East Riding. Hull City Council saw a 19% cut to the revenue allocation, while East Riding of Yorkshire	n/a	No	Board	Julian Neilson s73 Officer	None	None

			Council saw a 48% cut to the revenue allocation. It was agreed that East Riding of Yorkshire Council could make a request to HEYCA to top up their revenue allocation from the Mayoral Investment Fund to the level it would have received had the HEYCA total revenue allocation been apportioned on a 50:50 basis. This report makes the case for this increase to revenue funding.						
6/25	Great British Energy's Mayoral Renewables Fund	Key Decision	1. To note that the Combined Authority has worked with the Hull and East Yorkshire Business Growth and Skills Hub (HEY BGS Hub), Hull City Council (HCC), and East Riding of Yorkshire Council (ERYC) to develop and submit one primary application of up to £700k and two supplementary applications to the	Constituent Councils	No	Board	Harry Baross, HCC	None	None

			<p>Great British Energy Mayoral Renewables Fund; and</p> <p>2. to seek authorisation to accept such funding if granted and subsequent allocation to the two Constituent Councils to carry out the relevant renewable energy regeneration projects</p>						
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Combined Authority AGM 26th June 2025

7/25	Mayoral Update	Update	To allow the Mayor to update the Board	n/a	No	The Mayor	Lisa Dixon, Monitoring Officer	None	None
8/25	To note the Mayor and Combined Authority Members and Substitute Members	Update	To note the membership of the Combined Authority including Mayor and Combined Authority Members and Substitute Members	Constituent Councils	No	Board	Lisa Dixon, Monitoring Officer	None	None
9/25	Mayor's Appointment of Deputy Mayor and	Decision	Appointment of Deputy Mayor and any arrangements concerning mayoral functions	n/a	No	The Mayor	Lisa Dixon, Monitoring Officer	None	None

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	arrangements concerning Mayoral functions								
10/25	Appointment of members to Committees of the Authority (Audit and Scrutiny) and outside bodies	Decision	To consider the nominations by the constituent councils to the Audit and Scrutiny Committees of the Combined Authority and to nominate HEYCA representatives to Transport for the North	Constituent Councils	No	Board	Lisa Dixon, Monitoring Officer	None	None
11/25	Agree and note Officer Arrangements and Resourcing	Decision	To consider and agree proposals for the staffing of the Combined Authority including interim arrangements	n/a	No	Board	Mark Rogers Interim Head of Paid Service	None	None
12/25	Report on allowances from the Independent Remuneration Panel	Decision	To consider and agree a scheme of allowances for the Mayor and members of the Combined Authority following a review undertaken by the Independent Remuneration Panel	IRP	No	Board	Lisa Dixon, Monitoring Officer	None	None
13/25	To approve the Schedule of Meetings for the municipal year	Decision	To consider and approve the Schedule of Meetings for the municipal year	n/a	No	Board	Lisa Dixon, Monitoring Officer	None	None

Combined Authority 25th July 2025

14/ 25	Mayoral Update	Update	To allow the Mayor to update the Board	n/a	No	The Mayor	Jayne La Grua, Monitoring Officer	None	None
15/ 25	Allocation of Portfolios for 2025/26	Decision	To agree the allocation of portfolios for 2025/26	n/a	No	The Mayor	Jayne La Grua, Monitoring Officer	None	None
16/ 25	Appointment of Chairs to Committees	Decision	To agree the appointment of the Chairs of the Overview and Scrutiny Committee and the Audit Committee	n/a	No	The Mayor	Jayne La Grua, Monitoring Officer	None	None
17/ 25	Consultation on the Yorkshire Wolds Area of Outstanding Natural Beauty	Decision	Response to the Consultation on the Yorkshire Wolds Area of Outstanding Natural Beauty	n/a	No	Board	Mark Rogers, Interim Chief Executive	None	None
18/ 25	Appointment of a Service Provider to Develop the pay and Grading Framework	Decision	To appoint a service provider to develop the pay and grading framework for the Combined Authority.	n/a	No	Board	Mark Rogers, Interim Chief Executive	None	None
19/ 25	HEYCA's Office Premises	Decision	To consider the location of the HEYCA office premises.	n/a	No	Board	Mark Rogers, Interim Chief Executive	None	Yes

Combined Authority 26th September 2025

20/25	Notice of Intent to Establish a Combined Enhanced Bus Partnership	Decision				Board	Mark Rogers, Interim Chief Executive	None	None
21/25	Hull and East Yorkshire Get Britain Working Plan	Decision	To agree the structure of the plan and the associated governance.				Mark Rogers, Interim Chief Executive		
22/25	Establishment of a Community Fund	Decision	To agree the establishment of a Community Fund	N/A	No	Mayor / Board	Mark Rogers, Interim Chief Executive	None	None
23/25	Draft Prosperity Strategy/Game Plan	Consultation	To consider the draft strategy.	N/A	No	Board	Mark Rogers, Interim Chief Executive	None	None

Combined Authority 22nd October 2025

24/25	Hull and East Yorkshire Get Britain Working Plan	Decision	To agree the plan.			Board	Mark Rogers, Interim Chief Executive	None	None
25/25	Local Growth Plan	Decision	To consider the draft plan.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
26/25	Strategic Investment Framework	Decision	To consider the draft framework.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
27/25	Mayor's Community Investment Fund	Decision		N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None

Combined Authority 28th November 2025

28/25	Strategic Investment Framework	Decision	To consider the draft framework.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
29/25	HEYCA Gameplan	Decision	To consider the draft strategy document.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
30/25	Principle for Bus Grant Funding Allocations and Delegated Authority 2026/27	Decision		N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None

Combined Authority 30th January 2026

01/26	Hull and East Yorkshire Combined Authority Assurance Framework Review	Decision	To consider the updated document	N/A	No	Board/ Mayor	Alan Menzies, Interim Chief Executive	None	None
02/26	Adult Skills Fund Delegated Decision Making	Decision	To consider the delegation of decision-making powers for the Adult Skills Fund	N/A	No	Board/ Cllr Ross	Alan Menzies, Interim Chief Executive	None	None
03/26	Proposed Transport funding and regulatory powers for 2026/27	Decision				Board/ Cllr Tucker	Alan Menzies, Chief Executive	None	None
04/26	HEYCA Gameplan	Decision				Board/ Mayor	Alan Menzies, Chief Executive	None	None

05/ 26	HEYCA HR Policies	Decision							
Combined Authority 27th March 2026									
	Local Growth Plan	Decision	To consider the draft strategy document.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
	Hull and East Yorkshire Work and Skills Framework	Decision	To consider the draft strategy document.	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
Combined Authority TBC May 2026									
	Get Hull and East Yorkshire Working Plan – 2 nd Edition	Decision	To consider the draft strategy document	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None
	Hull and East Yorkshire Strategic Housing Pipeline	Decision	To consider the draft strategy document	N/A	No	Board	Alan Menzies, Interim Chief Executive	None	None

2025-26 HEYCA Overview and Scrutiny Work Programme

Agreed at the in-person scrutiny workshop on 29 October and approved by the Overview and Scrutiny Committee on 19 November 2025

Report Deadline	Suggested Items	Executive Board Member/Chair	Responsible Lead Officer
09/09/25 (Completed) (Ref:17COMP)	<p>17 September:</p> <ul style="list-style-type: none"> • Mayor's Question and Answer session • Get Britain Working Plan - background and structure • Mayoral Community Investment Fund 	<p>Mayor Luke Campbell</p> <p>Mayor Luke Campbell</p> <p>Mayor Luke Campbell</p>	<p>Mayor's Office</p> <p>Anita Hallbrook (Programme Director – Employability, Health and Communities)</p> <p>Mark Rogers (Then Interim Head of Service and Head of Paid Service)</p>
10/11/25 (Completed) (Ref:19TBA)	<p>19 November:</p> <ul style="list-style-type: none"> • HEYCA Gameplan (Prosperity Strategy) • Local Growth Plan – Stage 1 consultation • Scrutiny Work Programme 	<p>Mayor Luke Campbell</p> <p>Councillor Anne Handley</p> <p>Councillor Richard Meredith</p>	<p>Steve Skelton, Prosperity Strategy Lead</p> <p>Steve Skelton, Prosperity Strategy Lead</p> <p>Kunwar Khan, Governance and Scrutiny Lead (Statutory Scrutiny Officer)</p>
TBC	<p>17 December (Teams Briefing):</p> <ul style="list-style-type: none"> • Transport Plan Update 	<p>Councillor David Tucker</p>	<p>Will Dunnett, Transport Lead (with support from Hull and East Riding colleagues if/as needed)</p>
10/01/26 (Ref:21TBD)	<p>21 January:</p> <ul style="list-style-type: none"> • Financial/Risks Report 	<p>Mayor Luke Campbell</p>	<p>Julian Neilson, Director of Finance</p>

	<ul style="list-style-type: none"> Local Growth Plan – Stage 2 consultation (including Local Innovation Partnership & working with key stakeholders, like UoH) 	Councillor Anne Handley	Steve Skelton, Prosperity Strategy Lead
TBC	February (Teams Briefing): <ul style="list-style-type: none"> Game Plan Update 	Mayor Luke Campbell	Steve Skelton, Prosperity Strategy Lead
08/03/26 (Ref:18TBD)	18 March: <ul style="list-style-type: none"> Housing & Planning Update Corporate and People Policies 	Councillor Jackie Dad Mayor Luke Campbell	Ben Hanson, Housing Lead Miriam Heppell, Strategic Director of HR & OD
TBC	April (Teams Briefing) <ul style="list-style-type: none"> Get Britain Working 	Mayor Luke Campbell	Anita Hallbrook, Health and Wellbeing Lead

Overview and Scrutiny Committee (HEYCA)

Chair: Councillor Richard Meredith

Lead Officer: Kunwar Khan, Governance and Scrutiny Lead (Statutory Scrutiny Officer)

Date: 28 November 2025